This Evidence-to-Decision (EtD) framework addresses **pembrolizumab + chemotherapy** for **cervical cancer with ≥1% PD-L1 expression**.

# QUESTION

Should immune check	Should immune checkpoint inhibitors vs. alternative regimens be used for adult cervical cancer?					
POPULATION:	ndult cervical cancer (CC) with ≥1% PD-L1 expression					
INTERVENTION:	mune checkpoint inhibitors (ICIs)					
COMPARISON:	alternative regimens					
MAIN OUTCOMES:	overall survival; progression-free survival; health-related quality of life; adverse events (CTCAE ≥ 3)					
SETTING:	treatment in the palliative 1st line setting					
BACKGROUND:	application includes one ICI-based treatment for adult CC with ≥1% PD-L1 expression:					
	pembrolizumab + chemotherapy (ESMO-MCBS non-curative score = 4)					

# **SUMMARY OF JUDGEMENTS**

	JUDGEMENT						
PROBLEM	No	Probably no	Probably yes	Yes		Varies	Don't know
DESIRABLE EFFECTS	Trivial	Small	Moderate	Large		Varies	Don't know
REDUCTION IN UNDESIRABLE EFFECTS	Increased harms and toxicity	No/Trivial	Small	Moderate	Large	Varies	Don't know
CERTAINTY OF EVIDENCE	Very low	Low	Moderate	High			No included studies
VALUES	Important uncertainty or variability	Possibly important uncertainty or variability	Probably no important uncertainty or variability	No important uncertainty or variability			
BALANCE OF EFFECTS	Favors the comparison	Probably favors the comparison	Does not favor either the intervention or the comparison	Probably favors the intervention	Favors the intervention	Varies	Don't know
RESOURCES REQUIRED	Large costs	Moderate costs	Negligible costs and savings	Moderate savings	Large savings	Varies	Don't know
COST EFFECTIVENESS	Favors the comparison	Probably favors the comparison	Does not favor either the intervention or the comparison	Probably favors the intervention	Favors the intervention	Varies	No included studies
EQUITY	Reduced	Probably reduced	Probably no impact	Probably increased	Increased	Varies	Don't know
ACCEPTABILITY	No	Probably no	Probably yes	Yes		Varies	Don't know
FEASIBILITY	No	Probably no	Probably yes	Yes		Varies	Don't know
AVAILABILITY	Not available in most settings	Probably not available in most settings	Probably available in most settings	Available in most settings		Varies	Don't know

### **ASSESSMENT**

### Problem Is the problem a priority? JUDGEMENT RESEARCH EVIDENCE o No An application addressing ICIs for the treatment of 12 adult cancer entities in the palliative 1st line setting has been submitted for consideration by the Expert o Probably Committee. This Evidence-to-Decision framework focuses on CC (≥1% PD-L1 expression), for which one ICI is proposed: pembrolizumab. no o Probably The global age-standardized incidence rate of cervix uteri cancer was estimated at 14.1 per 100,000 in 2022, and is among the top 10 cancers in terms of incident cases and causes of cancer-related deaths worldwide (1). The standard of care includes chemotherapy, which has limited benefit for overall survival and is yes Yes associated with a reduced quality of life in treated patients because of its cytotoxic effects. o Varies o Don't know **Desirable Effects** How substantial are the desirable anticipated effects? JUDGEMENT RESEARCH EVIDENCE o Trivial or The application presents one randomized trial as evidence for the desirable effects of pembrolizumab + chemotherapy for CC (≥1% PD-L1 expression) (2-4). no o Small Pembrolizumab-based treatment regimens compared to SoC in cervical cancer with PD-L1 ≥ 1% expression o Moderate **Patient or population:** cervical cancer with PD-L1 $\geq$ 1% expression (CPS $\geq$ 1) Carge **Intervention:** Pembrolizumab-based treatment regimens o Varies Comparison: SoC o Don't **Anticipated absolute effects**\* (95% CI) know Risk with Certainty of Pembrolizumabthe based treatment Relative effect № of participants evidence Risk with SoC regimens (95% CI) (studies) (GRADE) Outcomes Comments At 2 years 57 per 100 Pembrolizumab-based treatment regimens result in 39 per 100 HR 0.60 (50 to 63) Overall survival (OS) 548 $\Theta \oplus \Theta \oplus$ large increases in overall survival. Subsequent ICI (0.49 to 0.74) follow-up: median 39.1 months (1 RCT)<sup>a</sup> High<sup>b,c</sup> exposure upon disease progression in the control At 3 years [death] arm was not reported. 46 per 100 27 per 100

(38 to 53)

	The median OS was <b>16.5</b> months	The median OS was 11 months more (5.8 more to 17.2 more)				
	At 1 year		HR 0.60	540	0000	
Progression-free survival (PFS) follow-up: median 39.1 months	34 per 100	<b>52 per 100</b> (44 to 59)	(0.48 to 0.75) [disease progression or death]	548 (1 RCT)	⊕⊕⊕⊕ High <sup>b,c</sup>	Pembrolizumab-based treatment regimens result in increases in progression-free survival.
Global Health Score/Quality of Life (GHS/QoL) assessed with: EORTC-QLQ C30 Scale from: 0 to 100 follow-up: 30 weeks from baseline	The mean global Health Score/Quality of Life was <b>-0.8</b> change score from baseline	MD <b>1.3 change score</b> <b>from baseline higher</b> (3.02 lower to 5.62 higher)	-	519 (1 RCT)	⊕⊕⊕⊕ High <sup>c</sup>	Pembrolizumab-based treatment regimens result in little to no difference in global Health Score/Quality of Life.

\*The risk in the intervention group (and its 95% confidence interval) is based on the assumed risk in the comparison group and the relative effect of the intervention (and its 95% CI). CI: confidence interval; HR: hazard ratio; MD: mean difference; RR: risk ratio

# **Explanations**

- a. Keynote-826 (NCT03635567)
- b. Patient stratification and subgroup analyses according to PD-L1 expression were preplanned therefore, we did not downgrade for risk of selective outcome reporting bias
- c. Inconsistency not applicable (single trial only); publication bias not applicable due to prespecified selection process

# **Magnitude of effect judgements:**

Domain	Judgement per critical outcome		Judgement across desirable critical outcomes
ICIs	Overall survival Health-related quality of life		Overall
Pembrolizumab-containing treatment regimen	Large	Trivial or no	Large

### Additional considerations:

In 2019, the Expert Committee recommended adoption of a threshold for benefit of at least 4-6 months overall survival gain and without detriment to quality of life for cancer medicines or regimens to be considered as candidates for inclusion on the WHO EML (5). Based on this recommendation, the following decision rules were considered in judging the magnitude of effects:

- The outcomes overall survival and health-related quality of life were considered of critical importance to patients with CC more weight was placed on them in the decision-making process when compared to progression-free survival and adverse events.
- ICIs demonstrating a median overall survival benefit greater than the recommended WHO threshold (i.e. > 4-6 months) would be considered to have a large benefit.
- ICIs demonstrating a median overall survival benefit within the range of the recommended WHO threshold (i.e. between 4 and 6 months) would be considered to have a moderate benefit.
- ICIs demonstrating a median overall survival benefit smaller than the recommended WHO threshold (i.e. < 4-6 months) would be considered to have a small benefit.

The median overall survival was 11 months more in people treated with the pembrolizumab-containing treatment regimen. The ESMO-MCBS Scorecard reported a score of 4 for the pembrolizumab-containing treatment regimen trial. The magnitude of desirable effects for the outcome overall survival, based on the point estimate. WHO benefit threshold and ESMO-MCBS Scorecard, was judged as large.

In terms of health-related quality of life, the pembrolizumab-containing treatment regimen results in no to little difference (high certainty evidence).

The overall judgement related to the magnitude of desirable effects cannot be lower than the highest rating across critical outcomes. Therefore, the overall magnitude of desirable effects was judged as large for the pembrolizumab-containing treatment regimen.

The application presents one randomized trial as evidence for the undesirable effects of pembrolizumab + chemotherapy for CC (≥1% PD-L1 expression) (2-4).

# **Undesirable Effects**

How substantial is the **reduction** in undesirable anticipated effects?

### JUDGEMENT

### RESEARCH EVIDENCE

# Increased harms and toxicity

Magnitude of reduction in harms and toxicity:

o Trivial or no o Small o Moderate o Large o Varies o Don't know

# Pembrolizumab-based treatment regimens compared to SoC in cervical cancer with PD-L1 ≥ 1% expression

**Patient or population:** cervical cancer with PD-L1  $\geq$  1% expression (CPS  $\geq$  1)

**Intervention:** Pembrolizumab-based treatment regimens Comparison: SoC

	Anticipated absolute effects* (95% CI)					
Outcomes	Risk with SoC	Risk with Pembrolizumab- based treatment regimens	Relative effect (95% CI)	№ of participants (studies)	Certainty of the evidence (GRADE)	Comments
Adverse events (CTCAE ≥ 3) irrespective of treatment attribution <sup>a</sup>	75 per 100	<b>82 per 100</b> (76 to 90)	<b>RR 1.09</b> (1.01 to 1.19)	616 (1 RCT) <sup>b</sup>	⊕⊕⊕○ Moderate <sup>c</sup>	Pembrolizumab-based treatment regimens likely increase adverse events (CTCAE ≥ 3) slightly, irrespective of treatment attribution.

\*The risk in the intervention group (and its 95% confidence interval) is based on the assumed risk in the comparison group and the relative effect of the intervention (and its 95% CI). CI: confidence interval; HR: hazard ratio; MD: mean difference; RR: risk ratio

# **Explanations**

- a. Adverse events of any cause with an incidence of 20% or more in either treatment group
- b. Keynote-826 (NCT03635567)
- c. Adverse events were only reported if occurring in > 10% or > 20% of trial participants, potentially not accounting for rare but serious adverse events; thus, we downgraded for indirectness

### Additional considerations:

Moderate certainty evidence showed that the pembrolizumab-containing treatment regimen probably increases adverse events slightly when compared to standard of care.

# Certainty of evidence

# What is the overall certainty of the evidence of effects?

### JUDGEMENT

### RESEARCH EVIDENCE

O Very lowO LowO ModerateO High

o No included studies

Domain	Judg	Judgement across critical outcomes		
ICIs	Overall survival Health-related quality of life Adverse events			Overall
Pembrolizumab-containing treatment				
regimens	High	High	Moderate	Moderate

### Additional considerations:

Across the critical outcomes, the lowest certainty of evidence rating was moderate for the pembrolizumab-containing treatment regimen.

# Values

Is there important uncertainty about or variability in how much people value the main outcomes?

# JUDGEMENT RESEARCH EVIDENCE

o Important uncertainty or variability o Possibly important uncertainty or variability o Probably no important uncertainty or variability o No important uncertainty uncertainty uncertainty uncertainty uncertainty

variability variability

A systematic review of qualitative research identified 17 studies published between 2017 and 2022 that addressed the experience of patients considering or using checkpoint inhibitors in cancer (6). Overall, patients viewed immune checkpoint inhibitors positively when compared to other anti-cancer treatments, noting newfound hope, fewer or more manageable treatment-related side effects, and among those experiencing treatment success, improved quality of life when compared to chemotherapy and radiation therapy. In some cases, patients were uncertain about response durability long-term and checkpoint inhibitor-specific adverse events. Patient concerns around checkpoint inhibitors may be mitigated, at least in part, by positive patient-practitioner relationships and support from other patients with lived checkpoint inhibitor experience by way of community groups. Further, fatigue is a common checkpoint inhibitor-specific adverse event. Implementing supportive care programs can help patients undergoing checkpoint inhibitor treatment cope with fatigue and maximize their quality of life.

It was noted that most studies included in this systematic review omitted patients that discontinued checkpoint inhibitor treatment due to serious adverse events or failed to respond to checkpoint inhibitor treatment limiting our understanding of patient experiences with checkpoint inhibitors in this regard.

Importance of uncertainty and variability of how people value outcomes					
ICIs	Net balance	Judgement			
Pembrolizumab-containing treatment regimens	Large net desirable	No important uncertainty or variability			

### Additional considerations:

A judgement was made that how much people value the main outcomes, including overall survival, lies on a spectrum, and depends on the magnitude of benefit and harm from treatment. In a situation with trivial benefit and large harm, it was inferred that most people would not choose to pursue treatment if available. In

a situation with large benefit and trivial harm, it was inferred that all or almost all people would choose to pursue treatment if available.

Pembrolizumab-containing treatment regimens result in a large increase in OS (11 months), have trivial to no effect on health-related quality of life and probably increase adverse events when compared to standard of care. Based on this and the ESMO-MCBS Scorecard, it was judged that pembrolizumab-containing treatment regimens offer a large net desirable effect and people would have no important uncertainty or variability in how much they value the main outcomes, particularly preferring avoiding premature death.

# **Balance of effects**

Does the balance between desirable and undesirable effects favor the intervention or the comparison?

o Favors the
comparison
<ul><li>Probably</li></ul>
favors the
comparison
O Does not
favor either
the
intervention

or the comparison o Probably favors the intervention o Favors the intervention o Varies o Don't know

JUDGEMENT

ICIs	Net balance	Values	Certainty of evidence	Balance of effects
Pembrolizumab-containing treatment regimens	Large net desirable	No important uncertainty or variability	Moderate	Favors the intervention

### Additional considerations:

RESEARCH EVIDENCE

A judgement based on the net balance between desirable and undesirable effects, patient values and the certainty of evidence was made that the balance of effects favors pembrolizumab-containing treatment regimens.

# **Resources required**

How large are the resource requirements?

# o Large costs o Moderate costs o Negligible

JUDGEMENT

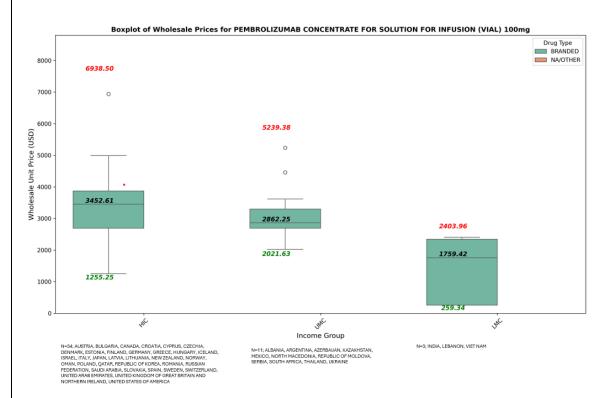
RESEARCH EVIDENCE

Median wholesale unit price (USD) for pembrolizumab concentrate (100 mg vial) across World Bank income levels\*:

Income level	Median	IQR	Sample size based on number of countries
HIC	3452.61	2692.68 to 3871.57	34

costs and savings o Moderate savings o Large savings o Varies o Don't know

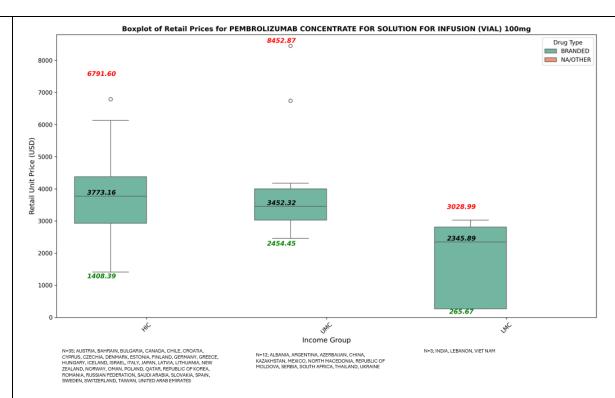
UMIC	2862.25	2693.96 to 3299.45	11
LMIC	1759.42	259.34 to 2343.91	3



Source: author derived calculation based on most recent available wholesale prices (as of November 2024) extracted from GlobalData Price Intelligenc (POLI) and Eversana NAVLIN Price & Access datasets. Latest publicly available country-specific prices may be accessed via sources listed here, where available: <a href="https://www.who.int/teams/health-product-and-policy-standards/medicines-selection-ip-and-affordability/affordability-pricing/med-price-info-source">https://www.who.int/teams/health-product-and-policy-standards/medicines-selection-ip-and-affordability/affordability-pricing/med-price-info-source</a>

Median retail unit price (USD) for pembrolizumab concentrate (100 mg vial) across World Bank income levels\*:

Income level	Median	IQR	Sample size based on number of countries
HIC	3773.16	2928.38 to 4377.63	35
UMIC	3452.32	3027.62 to 4001.05	12
LMIC	2345.89	265.67 to 2812.69	3



Source: author derived calculation based on most recent available retail prices (as of November 2024) extracted from GlobalData Price Intelligenc (POLI) and Eversana NAVLIN Price & Access datasets. Latest publicly available country-specific prices may be accessed via sources listed here, where available: <a href="https://www.who.int/teams/health-product-and-policy-standards/medicines-selection-ip-and-affordability/affordability-pricing/med-price-info-source">https://www.who.int/teams/health-product-and-policy-standards/medicines-selection-ip-and-affordability/affordability-pricing/med-price-info-source</a>

# Additional considerations:

Direct evidence addressing the unit price for pembrolizumab was available.

Relative to other EML medicines, the costs of pembrolizumab at the current unit pricing are large across World Bank income levels. It was noted that country costs for pembrolizumab correlate with income level, with the highest median wholesale and retail prices observed in high-income countries. Further, within an income level, there was substantial variation in prices which can be in part attributed to pricing dynamics at the country level and the limited number of countries informing each income level. These small sample sizes reduce our confidence in the estimates, especially for LMICs for which data from only three countries were available. Further, there were no data available for LICs.

Nonetheless, harnessing pricing dynamics is needed to promote implementation and affordable use of pembrolizumab at the country level. Of note, biosimilar entry for pembrolizumab is anticipated in the next 3 to 5 years (2028 to 2023). Given its dominant role in several critical indications, it likely has the largest potential for cost reduction (7).

# Does the cost-effectiveness of the intervention favor the intervention or the comparison?

# **JUDGEMENT**

# RESEARCH EVIDENCE

o Favors the comparison o Probably favors the comparison o Does not favor either the intervention or the comparison o Probably favors the intervention o Favors the

intervention

O Varies

O No
included
studies

Evidence addressing cost-effectiveness of pembrolizumab plus chemotherapy for the first-line treatment of patients with metastatic CC was available from select countries, including China (UMIC) (8) and the United States (HIC) (9).

Country	Income level	WTP threshold	ICER	Cost-effective?
United States	HIC	USD 150,000 / QALY	USD 58,446 per QALY	Yes
China	UMIC	USD 35,269 / QALY	USD 52,765 per QALY*	No

<sup>\*</sup>Pembrolizumab acquired at 41% of its original price via charitable donation policy offered by Merck Sharp & Dohme Corp. Original ICER = USD 114,275 per QALY.

Empirical evidence estimating cost-effective thresholds based on health expenditures per capita and life expectancy at birth was available for 174 countries (10). As of 2019, the following cost-effectiveness thresholds in USD per QALY were estimated for each country income level. The authors noted that their empirically derived thresholds were lower than those used in many countries. If used, they may result in more conservative health decision-making.

Income				Sample size	
level	Range	Median	IQR	based on number of countries	Cost-effective?
HIC	\$5480-\$95958	\$18,218	\$10229–\$43175	54	Varies
UMIC	\$1108–\$10638	\$4,355	\$2886–\$5301	48	No
LMIC	\$190–\$3249	\$745	\$451–\$1389	49	No
LIC	\$87–\$320	\$163	\$131–\$229	23	No

To help achieve cost-effective use of pembrolizumab across World Bank income settings without compromising efficacy and safety, alternative dosing strategies have been proposed (11). They include electronic rounding, hybrid dosing, lower dose selection, interval extension and shortening of treatment duration. The scientific basis for these alternative dosing strategies is growing and is based on evidence from both clinical trials and pharmacokinetic studies.

### Additional considerations:

In the absence of a *de novo* cost-effectiveness model that considers diverse income settings and alternative dosing strategies, a judgement on the cost-effectiveness was made based on select examples and empirically derived cost-effective thresholds.

While the checkpoint inhibitor under consideration for CC had desirable effects, at the current price, it is likely not cost-effective in most settings, particularly in LMICs and LICs, and when diagnostic requirements are considered.

Clinically proven alternative dosing strategies may be an important step in helping achieve cost-effective use of checkpoint inhibitors in more settings.

# **Equity**

What would be the impact on health equity?

JUDGEMENT	RESEARCH EVIDENCE
Reduced	Additional considerations:
o Probably reduced	Despite checkpoint inhibitors being accessible in many HICs, the WHO EML is a global list and the impact on LMICs and LICs was considered.
o Probably no impact o Probably	Because the ICI under consideration offers large desirable benefits but is not accessible to patients globally because of its prohibitively high price, a judgement was made that health equity would be reduced.
increased o Increased o Varies o Don't know	Sub-Saharan Africa, where the prevalence of HIV is high, is disproportionately burdened by cervical cancer. Real world evidence found no statistically significant difference in PD-L1 expression between squamous cervical carcinomas of Mozambican women living with and without HIV (12). Therefore, women living with HIV could benefit from pembrolizumab and future studies in HIV endemic settings could confirm the therapeutic effects of pembrolizumab in this immunocompromised population. Finally, the safety of immune checkpoint inhibitor use in people living with HIV where there is viral suppression through antiretroviral therapy has been demonstrated.
	Therefore, if price decreased substantially, access for disadvantaged populations and women living with HIV would improve and health equity would increase.

# Acceptability

Is the intervention acceptable to key stakeholders?

RESEARCH EVIDENCE
A systematic review of qualitative research identified 17 studies published between 2017 and 2022 that addressed the experience of patients considering or using checkpoint inhibitors in cancer (6). Overall, patients viewed immune checkpoint inhibitors positively when compared to other anti-cancer treatments, noting newfound hope, fewer or more manageable treatment-related side effects, and among those experiencing treatment success, improved quality of life when compared to chemotherapy and radiation therapy. Of note, hope is key for cancer patient acceptance of further treatment and is associated with improved symptom burden and quality of life and decreased psychological distress.  Additional considerations:
Empiric evidence from the patient perspective provides support for the acceptability of immune checkpoint inhibitors.
Immune checkpoint inhibitors are likely not acceptable to most health decision makers and health systems, especially those in LMICs and LICs, due to cost. The large cost of pembrolizumab when compared to other anti-cancer treatments risk diverting resources from health budgets at the expense of other essential medicines.

# Feasibility

Is the intervention feasible to implement?

	JUDGEMENT	RESEARCH EVIDENCE
- 1	o No o Probably	Diagnostic requirements – immunohistochemistry companion tests – to identify patients with the indication approved for treatment.

no
o Probably
yes
o Yes
o Varies
o Don't
know

The WHO Essential Diagnostics List includes a basic panel for immunohistochemical (IHC) markers for diagnosis of solid tumors, but the panel does not include IHC testing markers for PDL1 (13).



Additional considerations for healthcare-worker training, resources for the management of side-effects and monitoring capabilities.

### Additional considerations:

The interventions are already implemented in many high-income settings. Beyond the large cost, another barrier to implementation is the need for diagnostic companion tests. Immunohistochemistry is an important component of the application of pembrolizumab treatment in CC.

# **Availability**

What is the regulatory status, market availability and on-the-ground availability/access of the medicine to patients?

JUDGEMENT	RESEARCH EVIDENCE
o Not available in most settings o Probably not available in most settings o Probably available in most settings settings settings settings settings	Pembrolizumab is approved for use in 85 countries worldwide – mainly high-income countries including Canada, the United States, European Union member countries and Japan (14).  Data on the availability, out-of-pocket costs, and accessibility of pembrolizumab for melanoma, non-small cell lung cancer, colorectal cancer and renal cell carcinoma were available from the 2023 update to the ESMO Global Consortium Study (15). In HICs, pembrolizumab for melanoma was "almost always available to patients at no cost or on a subsidized basis". In LMICs and LICs, when available, however, pembrolizumab was "generally provided only at full cost as an out-of-pocket expenditure for patients". Although pembrolizumab for melanoma was almost always actually available in HICs (accessibility with a valid prescription), there was important variation in the actual availability across UMICs, LMICs and LICs. Outside of HICs, pembrolizumab for non-small cell lung cancer, colorectal cancer and renal cell carcinoma was more commonly provided as an out-of-pocket expenditure for patients than not – often at full cost to the patient. These data provide indirect evidence regarding the extent of pembrolizumab availability for cervical cancer across World Bank income settings.  Additional considerations:  Pembrolizumab is approved for use in many countries; however, on-the-ground access outside of HICs is limited.
o Available in most settings o Varies o Don't know	

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