This Evidence-to-Decision (EtD) framework addresses **ipilimumab + nivolumab** for **malignant melanoma**, **irrespective of PD-L1 expression**.

QUESTION

Should combination t	Should combination therapy vs monotherapy be used for adult malignant melanoma?						
POPULATION:	adult malignant melanoma, irrespective of PD-L1 expression						
INTERVENTION:	ombination therapy						
COMPARISON:	monotherapy						
MAIN OUTCOMES:	overall survival; progression-free survival; health-related quality of life; adverse events (CTCAE ≥ 3)						
SETTING:	treatment in the palliative 1st line setting						
BACKGROUND:	application includes one ICI-containing treatment regimen for malignant melanoma irrespective of PD-L1 expression:						
	• ipilimumab + nivolumab (ESMO-MCBS non-curative score = 4)						

SUMMARY OF JUDGEMENTS

	JUDGEMENT						
PROBLEM	No	Probably no	Probably yes	Yes		Varies	Don't know
DESIRABLE EFFECTS	Trivial	Small	Moderate	Large		Varies	Don't know
REDUCTION IN UNDESIRABLE EFFECTS	Increased harms and toxicity	No/Trivial	Small	Moderate	Large	Varies	Don't know
CERTAINTY OF EVIDENCE	Very low	Low	Moderate	High			No included studies
VALUES	Important uncertainty or variability	Possibly important uncertainty or variability	Probably no important uncertainty or variability	No important uncertainty or variability			
BALANCE OF EFFECTS	Favors the comparison	Probably favors the comparison	Does not favor either the intervention or the comparison	Probably favors the intervention	Favors the intervention	Varies	Don't know
RESOURCES REQUIRED	Large costs	Moderate costs	Negligible costs and savings	Moderate savings	Large savings	Varies	Don't know
COST EFFECTIVENESS	Favors the comparison	Probably favors the comparison	Does not favor either the intervention or the comparison	Probably favors the intervention	Favors the intervention	Varies	No included studies
EQUITY	Reduced	Probably reduced	Probably no impact	Probably increased	Increased	Varies	Don't know
ACCEPTABILITY	No	Probably no	Probably yes	Yes		Varies	Don't know
FEASIBILITY	No	Probably no	Probably yes	Yes		Varies	Don't know
AVAILABILITY	Not available in most settings	Probably not available in most settings	Probably available in most settings	Available in most settings		Varies	Don't know

ASSESSMENT

Problem Is the problem a priority? JUDGEMENT RESEARCH EVIDENCE o No An application addressing ICIs for the treatment of 12 adult cancer entities in the palliative 1st line setting has been submitted for consideration by the Expert Committee. This Evidence-to-Decision framework will focus on malignant melanoma (irrespective of PD-L1 expression), for which ipilimumab/nivolumab is being o Probably no considered. Nivolumab and pembrolizumab (as a therapeutically equivalent alternative to nivolumab) are already listed on the WHO EML for malignant melanoma. In o Probably yes this EtD framework, we'll be considering the evidence for combination therapy (ipilimumab/nivolumab) compared to monotherapy (ipilimumab or nivolumab). Yes o Varies In 2022, the global age-standardized incidence rate and cancer-related mortality rate of melanoma skin cancer was estimated at 3.2 and 0.53 per 100,000, respectively o Don't know (1). Desirable Effects How substantial are the desirable anticipated effects? JUDGEMENT RESEARCH EVIDENCE o Trivial or no The application presents multiple randomized trials as evidence for the desirable effects of combination therapy ipilimumab/nivolumab (2-7). o Small o Moderate Ipilimumab/nivolumab compared to ICI monotherapy for malignant melanoma Large Patient or population: malignant melanoma (ipilimumb+nivolumab) Intervention: Ipilimumab/nivolumab o Varies Comparison: ICI monotherapy (ipilimumab or nivolumab, respectively) o Don't know Anticipated absolute effects* (95% CI) Certainty of the Risk with ICI Risk with Relative effect № of participants evidence Outcomes monotherapy Ipilimumab/nivolumab (95% CI) (studies) (GRADE) Comments At 2 years 64 per 100 52 per 100b (55 to 72) Ipilimumab/nivolumab likely increases overall At 5 years survival. The median overall survival in the HR 0.68 Overall survival (OS) 1133 $\Theta\Theta\Theta\Theta$ intervention group calculated using the pooled (0.50 to 0.93) 49 per 100 follow-up: median 34.6 months^a (3 RCTs)c Moderate^{d,e} hazard ratio underestimates the actual median 35 per 100^b [death] (38 to 59) overall survival reported in the relevant study publication. The median overall The median overall survival was 12.8 survival was 28.4 months more monthsa

(3.9 more to 24.2 more)f

HR 0.50

1087

 $\Theta\ThetaOO$

At 2 years

Progression-free survival (PFS)

Ipilimumab/nivolumab may increase progression-

follow-up: median 35.7 months ^a	24 per 100 ^b	49 per 100 (31 to 64)	(0.31 to 0.82) [disease progression or death] [§]	(2 RCTs)	Low ^h	free survival.
Global Health Score/Quality of Life (GHS/QoL) assessed with: EORTC QLQ-C30 Scale from: 0 to 100 follow-up: 55 weeks from baseline	The mean GHS/QoL was -4.72 change score from baseline ^b	MD 1.08 change score from baseline lower (3.44 lower to 1.28 higher)	-	758 (1 RCT) ⁱ	⊕⊕⊕⊜ Moderate _{j,k}	Ipilimumab/nivolumab probably results in little to no difference in Global Health Score/Quality of Life compared to ICI monotherapy.

^{*}The risk in the intervention group (and its 95% confidence interval) is based on the assumed risk in the comparison group and the relative effect of the intervention (and its 95% CI). CI: confidence interval; HR: hazard ratio; MD: mean difference; RR: risk ratio

Explanations

- a. Weight-adjusted median follow-up and overall survival across studies and treatment arms
- b. The baseline risks were pooled or adopted from the control group estimates of different studies and treatment arms (overall survival at 2 years: all three trials; overall survival at 5 years: all but the CheckMate 069 trial (insufficient follow-up); progression-free survival at 2 years: all but the ABC trial (lack of reporting); quality of life: CheckMate 067)
- c. ABC (NCT02374242, comparison: ipilimumab/nivolumab vs. nivolumab), CheckMate 067 (NCT01844505, comparisons: ipilimumab/nivolumab vs. nivolumab vs. ipilimumab), CheckMate 069 (NCT01927419, comparison: ipilimumab/nivolumab vs. ipilimumab)
- d. Not downgraded for risk of bias because the one study at high risk of bias (ABC trial) due to inadequate random treatment allocation has a weight of only 8.0% in the meta-analysis, and sensitivity analysis showed that the study does not change the point estimate
- e. Downgraded for imprecision because of a wide confidence interval that crosses the defined appreciable effect at 0.75
- f. The corresponding difference in median survival time was calculated by means of the pooled median overall survival point estimates of the control groups as directly reported in the relevant trial publication with sufficiently long follow-up, the pooled HR and corresponding CIs (assuming proportional hazards throughout the trial follow-up period). The calculated difference in median survival time deviates from the pooled difference in observed median survival time of 43.7 months reported in the relevant trial publication.
- g. A subgroup effect was identified for different ICI monotherapies used as control treatment. The comparison with ipilimumab monotherapy yielded a lower hazard ratio and contributes approximately two-thirds to the effect estimate, while the comparison with nivolumab monotherapy yielded a higher hazard ratio and contributes about one-third to the effect estimate.
- h. The heterogeneity (1² = 88%) identified in the meta-analysis can likely be explained by the inclusion of different standard of care treatments (ipilimumab vs. nivolumab monotherapy). A downgrade by 2 in total for inconsistency and imprecision is justified, considering the wide confidence interval crossing the defined appreciable effect at 0.75.
- i. CheckMate 067 (NCT01844505)
- j. No inconsistency was observed, as two studies with smaller sample sizes and shorter follow-up (ABC, CheckMate 069), also utilizing the EORTC QLQ-C30 but not suitable for pooling, support the findings
- k. Downgraded for risk of attrition bias due to completion rates of the EORTC QLQ-C30 questionnaire slightly above 50% after 55 weeks from baseline

Magnitude of effect judgements:

Domain	Judgement per o	Judgement across desirable critical outcomes	
ICIs	Overall survival Health-related quality of life		Overall
Ipilimumab+nivolumab	Large	Trivial or no	Large

Additional considerations:

In 2019, the Expert Committee recommended adoption of a threshold for benefit of at least 4-6 months overall survival gain and without detriment to quality of life for cancer medicines or regimens to be considered as candidates for inclusion on the WHO EML (8). Based on this recommendation, the following decision rules were considered in judging the magnitude of effects:

The outcomes overall survival and health-related quality of life were considered of critical importance to patients with malignant melanoma – more weight was placed on them in the decision-making process when compared to progression-free survival and adverse events.

- m. ICIs demonstrating a median overall survival benefit greater than the recommended WHO threshold (i.e. > 4-6 months) would be considered to have a large benefit.
- n. ICIs demonstrating a median overall survival benefit within the range of the recommended WHO threshold (i.e. between 4 and 6 months) would be considered to have a moderate benefit.
- o. ICIs demonstrating a median overall survival benefit smaller than the recommended WHO threshold (i.e. < 4-6 months) would be considered to have a small benefit.

The median overall survival was estimated at 13 months more in people treated with ipilimumab+nivolumab. The ESMO-MCBS Scorecard reported a score of 4 for the trial CheckMate 067. The magnitude of desirable effects for the outcome overall survival, based on the point estimate, WHO benefit thresholds and ESMO-MCBS Scorecard, was judged as large.

In terms of health-related quality of life, ipilimumab+nivolumab probably results in no to little difference (moderate certainty evidence).

The overall judgement related to the magnitude of desirable effects cannot be lower than the highest rating across critical outcomes. Therefore, the overall magnitude of desirable effects was judged as large for ipilimumab+nivolumab when compared to monotherapy.

Undesirable Effects

How substantial is the **reduction** in undesirable anticipated effects?

JUDGEMENT

Increased harms and toxicity

(ipilimumab+nivolumab)

Magnitude of reduction in harms and toxicity:

- o Trivial or no
- o Small
- Moderate
- LargeVaries
- o Don't know

RESEARCH EVIDENCE

The application presents multiple randomized trials as evidence for the undesirable effects of combination therapy ipilimumab/nivolumab (2-7).

Ipilimumab/nivolumab compared to ICI monotherapy for malignant melanoma

 $\textbf{Patient or population:} \ \mathsf{malignant} \ \mathsf{melanoma}$

Intervention: Ipilimumab/nivolumab

Comparison: ICI monotherapy (ipilimumab or nivolumab, respectively)

	Anticipated absolute effects* (95% CI)				Certainty of	
Outcomes	Risk with ICI monotherapy	Risk with Ipilimumab/nivolumab	Relative effect (95% CI)	№ of participants (studies)	the evidence (GRADE)	Comments
Adverse events (CTCAE ≥ 3) irrespective of treatment attribution	25 per 100	59 per 100 (51 to 69)	RR 2.37 (2.03 to 2.77)	1137 (3 RCTs)	⊕⊕⊕ High	Ipilimumab/nivolumab results in a large increase in adverse events (CTCAE ≥ 3) compared to ICI monotherapy.

^{*}The risk in the intervention group (and its 95% confidence interval) is based on the assumed risk in the comparison group and the relative effect of the intervention (and its 95% CI). CI: confidence interval; HR: hazard ratio; MD: mean difference; RR: risk ratio

Additional considerations:

High certainty evidence showed that combination therapy ipilimumab+nivolumab results in a large increase in adverse events when compared to monotherapy.

Certainty of evidence

What is the overall certainty of the evidence of effects?

JUDGEMEN

RESEARCH EVIDENCE

Very lowLow

Moderate

(ipilimumab+nivolumab)

O High

O No included

Domain	Judg	Judgement across critical outcomes		
ICIs	Overall survival	Health-related quality of life	Adverse events	Overall
Ipilimumab/nivolumab	Moderate	Moderate	High	Moderate

Additional considerations:

Across the critical outcomes, the lowest certainty of evidence rating was moderate.

Values

studies

Is there important uncertainty about or variability in how much people value the main outcomes?

JUDGEMENT

RESEARCH EVIDENCE

o Important uncertainty or variability o Possibly important uncertainty or variability o Probably no important uncertainty or variability or variability

o No important uncertainty or variability

A systematic review of qualitative research identified 17 studies published between 2017 and 2022 that addressed the experience of patients considering or using checkpoint inhibitors in cancer (9). Overall, patients viewed immune checkpoint inhibitors positively when compared to other anti-cancer treatments, noting newfound hope, fewer or more manageable treatment-related side effects, and among those experiencing treatment success, improved quality of life when compared to chemotherapy and radiation therapy. In some cases, patients were uncertain about response durability long-term and checkpoint inhibitor-specific adverse events. Patient concerns around checkpoint inhibitors may be mitigated, at least in part, by positive patient-practitioner relationships and support from other patients with lived checkpoint inhibitor experience by way of community groups. Further, fatigue is a common checkpoint inhibitor-specific adverse event. Implementing supportive care programs can help patients undergoing checkpoint inhibitor treatment cope with fatigue and maximize their quality of life.

It was noted that most studies included in this systematic review omitted patients that discontinued checkpoint inhibitor treatment due to serious adverse events or failed to respond to checkpoint inhibitor treatment limiting our understanding of patient experiences with checkpoint inhibitors in this regard.

Importance of uncertainty and variability of how people value outcomes					
ICIs Net balance Judgement					
lpilimumab/nivolumab	Large net desirable	No important uncertainty or variability			

Additional considerations:

A judgement was made that how much people value the main outcomes, including overall survival, lies on a spectrum, and depends on the magnitude of

benefit and harm from treatment. In a situation with trivial benefit and large harm, it was inferred that most people would not choose to pursue treatment if available. In a situation with large benefit and trivial harm, it was inferred that all or almost all people would choose to pursue treatment if available.

Ipilimumab/nivolumab regimens probably result in a large increase in OS (13 months), probably results in little to no difference in health-related quality of life and result in a large increase in adverse events when compared to monotherapy. Based on this and the ESMO-MCBS Scorecard, it was judged that ipilimumab/nivolumab offers a large net desirable effect and people would have no important uncertainty or variability in how much they value the main outcomes, particularly preferring avoiding premature death.

Balance of effects

Does the balance between desirable and undesirable effects favor the intervention or the comparison?

o Favors the
comparison
o Probably
favors the
comparison
o Does not
favor either the
intervention or

JUDGEMENT

RESEARCH EVIDENCE		

ICIs	Net balance	Values	Certainty of evidence	Balance of effects
		No important uncertainty or		
Ipilimumab/nivolumab	Large net desirable	variability	Moderate	Favors the intervention

Additional considerations:

A judgement based on the net balance between desirable and undesirable effects, patient values and the certainty of evidence was made that the balance of effects favors ipilimumab/nivolumab over monotherapy.

intervention |

the comparison

o Probably favors the intervention o Favors the

(ipilimumab+nivolumab)

O VariesO Don't know

Resources required

How large are the resource requirements?

JUDGEMENT

RESEARCH EVIDENCE

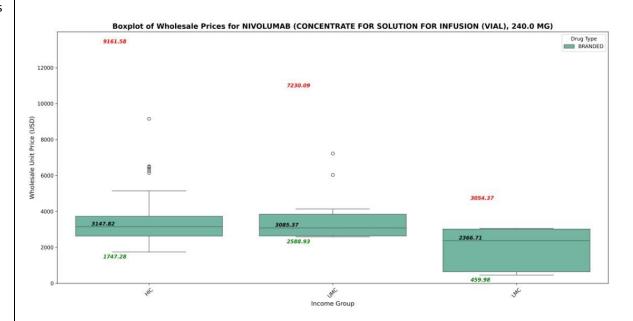
Carge costs

o Moderate costs o Negligible costs and Median wholesale unit price (USD) for nivolumab (concentrate for solution for infusion, 240 mg vial) across World Bank income levels*:

Income level	Median	IQR	Sample size based on number of countries
HIC	3147.82	2632.86 to 3734.15	37

savings
o Moderate
savings
o Large savings
o Varies
o Don't know

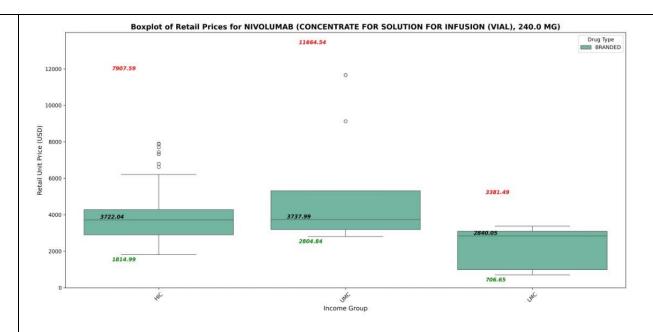
UMIC	3085.37	2639.78 to 3848.65	8
LMIC	2366.71	643.98 to 3021.01	3



Source: author derived calculation based on most recent available wholesale prices (as of November 2024) extracted from GlobalData Price Intelligenc (POLI) and Eversana NAVLIN Price & Access datasets. Latest publicly available country-specific prices may be accessed via sources listed here, where available: https://www.who.int/teams/health-product-and-policy-standards/medicines-selection-ip-and-affordability/affordability-pricing/med-price-info-source

Median retail unit price (USD) for nivolumab (concentrate for solution for infusion, 240 mg vial) across World Bank income levels*:

Income level	Median	IQR	Sample size based on number of countries
HIC	3722.04	2906.20 to 4281.61	37
UMIC	3737.99	3189.56 to 5313.62	8
LMIC	2840.05	989.32 to 3094.72	3



Source: author derived calculation based on most recent available retail prices (as of November 2024) extracted from GlobalData Price Intelligenc (POLI) and Eversana NAVLIN Price & Access datasets. Latest publicly available country-specific prices may be accessed via sources listed here, where available: https://www.who.int/teams/health-product-and-policy-standards/medicines-selection-ip-and-affordability/affordability-pricing/med-price-info-source

Median wholesale unit price (USD) for branded ipilimumab (concentrate for solution for infusion, 200 mg vial) across World Bank income levels*:

Income level	Median	IQR	Sample size based on number of countries
HIC	14197.18	12370.89 to 17464.71	36
UMIC	12451.31	11104.59 to 13445.63	8
LMIC	3447.07	1840.58 to 8859.21	2

Source: author derived calculation based on most recent available wholesale prices (as of November 2024) extracted from GlobalData Price Intelligenc (POLI) and Eversana NAVLIN Price & Access datasets. Latest publicly available country-specific prices may be accessed via sources listed here, where available: https://www.who.int/teams/health-product-and-policy-standards/medicines-selection-ip-and-affordability-pricing/med-price-info-source

Median retail unit price (USD) for branded ipilimumab (concentrate for solution for infusion, 200 mg vial) across World Bank income levels*:

Income	Income level Median	IQR	Sample size
level			based on number of countries

HIC	16025.41	13773.54 to 20420.17	35
UMIC	13986.11	13462.27 to 16059.71	7
LMIC	4426.49	2333.14 to 9523.03	2

Source: author derived calculation based on most recent available retail prices (as of November 2024) extracted from GlobalData Price Intelligenc (POLI) and Eversana NAVLIN Price & Access datasets. Latest publicly available country-specific prices may be accessed via sources listed here, where available: https://www.who.int/teams/health-product-and-policy-standards/medicines-selection-ip-and-affordability/affordability-pricing/med-price-info-source

Additional considerations:

Direct evidence addressing the unit price of ipilimumab and nivolumab was available.

Relative to other EML medicines, the costs of ipilimumab and nivolumab at the current unit pricing are large across World Bank income levels. It was noted that the cost of two immunotherapies (i.e., ipilimumab + nivolumab) is prohibitively expensive when compared to one PD-1 checkpoint inhibitor, for which the cost is already extremely large. The small sample sizes reduce our confidence in the estimates, especially for LMICs for which data from less than five countries were available. Further, there were no data available for LICs.

Nonetheless, harnessing pricing dynamics is needed to promote implementation and affordable use of combination therapy at the country level.

Cost effectiveness

Does the cost-effectiveness of the intervention favor the intervention or the comparison?

JUDGEMENT

RESEARCH EVIDENCE

o Favors the comparison o Probably favors the comparison o Does not favor either the intervention or the comparison o Probably

favors the intervention o Favors the intervention o Varies o No included studies

Evidence addressing cost-effectiveness of nivolumab+ipilimumab compared to nivolumab was available from the United States (HIC) (10).

Country	Income level	WTP threshold	ICER	Cost-effective?
United States*	HIC	USD 100,000 / QALY	USD 76,169 / QALY	Yes

^{*} Based on cost-utility

Empirical evidence estimating cost-effective thresholds based on health expenditures per capita and life expectancy at birth was available for 174 countries (11). As of 2019, the following cost-effectiveness thresholds in USD per QALY were estimated for each country income level. The authors noted that their empirically derived thresholds were lower than those used in many countries. If used, they may result in more conservative health decision-making.

Income				Sample size	
level	Range	Median	IQR	based on number of countries	Cost-effective?
HIC	\$5480-\$95958	\$18,218	\$10229–\$43175	54	Varies
UMIC	\$1108-\$10638	\$4,355	\$2886–\$5301	48	No
LMIC	\$190–\$3249	\$745	\$451–\$1389	49	No
LIC	\$87–\$320	\$163	\$131–\$229	23	No

To help achieve cost-effective use of ICIs across World Bank income settings without compromising efficacy and safety, alternative dosing strategies have been proposed (12). They include electronic rounding, hybrid dosing, lower dose selection, interval extension and shortening of treatment duration. The scientific basis for these alternative dosing strategies is growing and is based on evidence from both clinical trials and pharmacokinetic studies.

Additional considerations:

In the absence of a *de novo* cost-effectiveness model that considers diverse income settings and alternative dosing strategies, a judgement on the cost-effectiveness was made based on a select example and empirically derived cost-effective thresholds.

While the combination therapy under consideration for malignant melanoma irrespective of PD-L1 expression had large net desirable effects, at the current price, it is likely not cost-effective in most settings, particularly in LMICs and LICs, and when diagnostic requirements are considered.

Clinically proven alternative dosing strategies may be an important step in helping achieve cost-effective use of checkpoint inhibitors in more settings.

Equity

What would be the impact on health equity?

JUDGEMENT	RESEARCH EVIDENCE
○ Reduced	Additional considerations:
o Probably reduced	Despite checkpoint inhibitors being accessible in many HICs, the WHO EML is a global list and the impact on LMICs and LICs was considered.
o Probably no impact o Probably increased	Because the ICI under consideration offers desirable benefits but is not accessible to patients globally because of their prohibitively high price, a judgement was made that health equity would be reduced. On the other hand, if price decreased substantially, access in disadvantaged populations would improve and health equity would increase.
o Increased o Varies o Don't know	

Acceptability

Is the intervention acceptable to key stakeholders?

JUDGEMENT	RESEARCH EVIDENCE
O NoO Probably noO Probably yesO YesO Varies	A systematic review of qualitative research identified 17 studies published between 2017 and 2022 that addressed the experience of patients considering or using checkpoint inhibitors in cancer (9). Overall, patients viewed immune checkpoint inhibitors positively when compared to other anti-cancer treatments, noting newfound hope, fewer or more manageable treatment-related side effects, and among those experiencing treatment success, improved quality of life when compared to chemotherapy and radiation therapy. Of note, hope is key for cancer patient acceptance of further treatment and is associated with

o Don't know

improved symptom burden and quality of life and decreased psychological distress.

Additional considerations:

Empiric evidence from the patient perspective provides support for the acceptability of immune checkpoint inhibitors.

These immune checkpoint inhibitors are likely not acceptable to most health decision makers and health systems, especially those in LMICs and LICs, due to cost. The large costs associated with these checkpoint inhibitors when compared to other anti-cancer treatments risk diverting resources from health budgets at the expense of other essential medicines.

Feasibility

JUDGEMENT

Is the intervention feasible to implement?

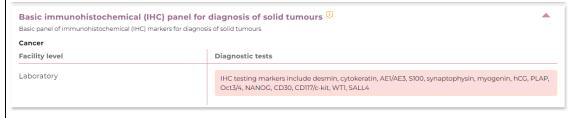
o No o Probably no o Probably yes o Yes o Varies

o Don't know

RESEARCH EVIDENCE

The WHO Essential Diagnostics List includes a basic panel for immunohistochemical (IHC) markers for diagnosis of solid tumors, but the panel does not include

Diagnostic requirements – immunohistochemistry companion tests – to identify patients with the indication approved for treatment.



Additional considerations for healthcare-worker training, resources for the management of side-effects and monitoring capabilities.

Additional considerations:

IHC testing markers for PDL1 (13).

The interventions are already implemented in many high-income settings. Beyond the large cost, another barrier to implementation is the need for diagnostic companion tests. Immunohistochemistry is an important component of the application of immune checkpoint inhibitor treatment in malignant melanoma.

Availability

What is the regulatory status, market availability and on-the-ground availability/access of the medicine to patients?

JUDGEMENT	RESEARCH EVIDENCE
o Not available in most settings	Pembrolizumab is approved for use in 85 countries worldwide – mainly high-income countries including Canada, the United States, European Union member countries and Japan (14).
Probably not available in	Data on the availability, out-of-pocket costs, and accessibility of nivolumab for melanoma were available from the 2023 update to the ESMO Global Consortium

most settings o Probably

available in most settings o Available in most settings o Varies o Don't know Study (15). In HICs, nivolumab for melanoma was "almost always available to patients at no cost or on a subsidized basis". In LMICs and LICs, when available, however, nivolumab was "generally provided only at full cost as an out-of-pocket expenditure for patients".

Additional considerations:

Nivolumab-containing regimens are approved for use in many countries; however, on-the-ground access outside of HICs is limited.

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