



Recommendations to assure the quality, safety and efficacy of Enterovirus 71 vaccines (inactivated)

Proposed new recommendations
(Draft-version public consultation)

NOTE:

This document has been prepared for the purpose of inviting comments and suggestions on the proposals contained therein, which will then be considered by the Expert Committee on Biological Standardization (ECBS). Publication of this early draft is to provide information about the proposed WHO Recommendations to assure the quality, safety and efficacy of Enterovirus 71 vaccines (inactivated) to a broad audience and to improve transparency of the consultation process.

These Recommendations were developed based on the outcomes and consensus of the WHO working group meeting convened in 2018 with participants from national regulatory authorities, national control laboratories, vaccine manufacturers and academia researchers.

The text in its present form does not necessarily represent an agreed formulation of the Expert Committee. Written comments proposing modifications to this text **MUST** be received **by 28 May 2020** in the Comment Form available separately and should be addressed to the World Health Organization, 1211 Geneva 27, Switzerland, attention: Department of Health Products Policy and Standards. Comments may also be submitted electronically to the Responsible Officer: Dr Dianliang Lei at email: leid@who.int.

The outcome of the deliberations of the Expert Committee will be published in the WHO Technical Report Series. The final agreed formulation of the document will be edited to be in conformity with the "WHO style guide, second edition" (KMS/WHP/13.1).

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1 Introduction

2
3 Enterovirus (EV)71 was first isolated from the faeces of a female suffering from encephalitis
4 in 1969 in California (1) although a retrospective study in The Netherlands suggests that it
5 could have emerged as early as 1963 (2), consistent with reports of possible epidemics due to
6 EV71 in the late twentieth century across the world (3). EV71 has since been associated with
7 a range of diseases, including Hand Foot and Mouth Disease (HFMD) throughout the world
8 and with epidemics in Asia, Europe and America. The virus causes a range of effects from
9 asymptomatic infection and mild HFMD, to neurological disease with severe central nerve
10 system (CNS) complications and cardiopulmonary failure. In severe cases, mortality rates can
11 be high, especially in children of 5 years age and younger. EV71 is considered to be the most
12 severe neurotoxic enterovirus. Indeed, severe EV71 disease has become a major public health
13 problem in China. In 2011, the WHO Western Pacific Regional Office issued a “*Guide to*
14 *clinical Management and Public Health Response to Hand, Foot and Mouth Disease(HFMD)*”
15 (4) to support the treatment, prevention and control of HFMD.

16 Several vaccines against EV71 virus are under development and three inactivated EV71
17 vaccines have already been licensed in China (5-10). The WHO Expert Committee on
18 Biological Standardization (ECBS), at its 67th meeting in 2016, discussed the EV71 situation
19 and considered it was of major regional significance (11). It noted that the joint effort of the
20 National Institutes for Food and Drug Control (NIFDC) and the National Institute for
21 Biological Standards and Control (NIBSC) had resulted in the development of the first
22 International Standard for anti-EV71 serum (human) and recommended that consideration
23 should also be given to the development of a written standard for EV71 vaccines. In addition,
24 the 1st International standard for EV71 inactivated vaccine has been recently established by the
25 WHO ECBS in October 2019 following a collaborative study led by NIBSC and NIFDC (12,
26 13). National standards for antigen content and neutralizing antibody responses for evaluating
27 EV71 vaccines are also available in China (14) and have supported the development and
28 clinical assessment of EV71 vaccines in China. In 2018, the ECBS endorsed a further proposal
29 to develop WHO international standards for enterovirus RNA for NAT-based assays for EV71
30 (11, 15, 16).

31 Following requests from regulators and other stakeholders for WHO to develop
32 Recommendations to assure the quality, safety and efficacy of EV71 vaccines, a series of
33 meetings was convened by WHO to review the current status of development and licensure of
34 such vaccines (17). These meetings were attended by experts from around the world involved
35 in the research, manufacture, regulatory assessment and approval, control-testing and release
36 of EV71 vaccines. Participants were drawn from academia, national regulatory authorities
37 (NRAs), national control laboratories (NCLs) and industry. The following Recommendations
38 are the first WHO recommendations for the production, quality control and evaluation of
39 inactivated EV71 vaccines. They are based on the first three licensed EV71 vaccines and other
40 vaccine candidates under development (5-8,18-22) and on the experience gained from other
41 inactivated viral vaccines, such as inactivated polio vaccine and hepatitis A vaccines (23, 24).

1 Scope

2

3 These WHO Recommendations provide guidance to NRAs and manufacturers on the
4 manufacturing processes, quality control and nonclinical and clinical evaluations, needed to
5 assure the quality, safety and efficacy of inactivated EV71 vaccines.

6 They apply to EV71 vaccines prepared by the inactivation of whole EV71 virus for
7 prophylactic use, grown in mammalian cells in culture, and using formaldehyde or other
8 chemical inactivation procedures.

9 The document does not cover recombinant and other forms of subunit vaccines,
10 vectored vaccines, virus-like particles (VLPs) or EV71-CA16 vaccines, which are at an early
11 stage of development. However, some aspects outlined in this document may be relevant and
12 may be taken into consideration during vaccine development.

13 The Recommendations should be read in conjunction with current WHO guidelines on
14 nonclinical (25) and clinical evaluation of vaccines (26), GMP for biologicals (27),
15 characterization of cell banks (28), nonclinical evaluation of vaccine adjuvants and adjuvanted
16 vaccines (29), and lot release (30).

17

18 Terminology

19

20 The definitions given below apply to the terms as used in these WHO Recommendations. They
21 may have different meanings in other contexts.

22 **Adjuvant:** a vaccine adjuvant is a substance, or a combination of substances, that is
23 used in conjunction with a vaccine antigen to enhance (for example, increase, accelerate,
24 prolong and/or possibly target) the specific immune response to the vaccine antigen and the
25 clinical effectiveness of the vaccine.

26 **Adventitious agents:** contaminating microorganisms of the cell culture, or source
27 materials used in its culture, that may include bacteria, fungi, mycoplasmas, and endogenous
28 and exogenous viruses that have been unintentionally introduced into the manufacturing
29 process.

30 **Cell-culture infectious dose 50% (CCID₅₀):** the quantity of a virus suspension that
31 will infect 50% of cell cultures.

32 **Cell bank:** a cell bank is a collection of appropriate containers whose contents are of
33 uniform composition stored under defined conditions. Each container represents an aliquot of
34 a single pool of cells.

35

1 The individual containers (for example, ampoules or vials) should be representative of
2 the pool of cells from which they are taken and should be frozen on the same day by
3 following the same procedure and by using the same equipment and reagents.

4 **Cell seed:** a quantity of well-characterized cells derived from a single tissue or cell of
5 human or animal origin and stored frozen in liquid nitrogen in aliquots of uniform composition,
6 one or more of which may be used for the production of a **master cell bank**.

7 **EV71 antigen:** the virus specific antigen found in infected cell cultures or purified from
8 such cultures. It can be assayed by methods such as ELISA using EV71 specific antibodies.
9 The antigen may consist of empty or full particles or both. The full and empty particles differ
10 in their antigenic reactivity and both may be present in the final vaccine.

11 **Final bulk:** the finished vaccine present in the container from which the final containers
12 are filled. The final bulk may be prepared from one or more vaccine bulks.

13 **Final lot:** a collection of sealed final containers of finished vaccine that is homogeneous
14 with respect to the risk of contamination during the filling process. All of the final containers
15 must therefore have been filled from a single vessel of **final bulk** in one working session.

16 **Immunogenicity:** The capacity of a vaccine to induce antibody-mediated and/or cell
17 mediated immunity and/or immunological memory.

18 **Inactivated purified pool:** a filtered and purified pool of virus harvests in which the
19 virus has been inactivated through the use of a validated method either before or after
20 purification

21 **Master cell bank (MCB):** a quantity of well-characterized cells of human or animal
22 origin derived from a **cell seed** at a specific population doubling level or passage level,
23 dispensed into multiple containers, cryopreserved and stored frozen under defined conditions,
24 such as the vapour or liquid phase of liquid nitrogen in aliquots of uniform composition. The
25 MCB is prepared from a single homogeneously mixed pool of cells and is used to derive all
26 **working cell banks**. The testing performed on a replacement MCB (derived from the same
27 clone or from an existing master or working cell bank) is the same as for the initial MCB,
28 unless a justified exception is made.

29 **Potency:** Quantitative measure of the specific ability or capacity of the product to
30 achieve a defined biological effect.

31 **Production cell culture:** a collection of cell cultures derived from one or more
32 ampoules of the WCB used for the production of EV71 vaccine.

33 **Purified virus pool:** a concentrated and purified pool of a number of single virus
34 harvests processed at the same time.

35 **Single harvest:** a quantity of virus suspension harvested from cell cultures derived
36 from the same **working cell bank** and prepared from a single production run.

37 **Virus master seed lot:** a quantity of virus suspension that has been processed at the
38 same time to ensure a uniform composition, and passaged for a specific number of times that

1 does not exceed the maximum approved by the NRA. It is characterized to the extent necessary
2 to support development of the **virus working seed lot**.

3 **Virus working seed lot:** a quantity of virus of uniform composition derived from the
4 **virus master seed lot** used at a passage level approved by the NRA for the manufacturing of
5 vaccine.

6 **Working cell bank (WCB):** a quantity of cells of uniform composition derived from
7 one or more ampoules of the MCB at a finite passage level, stored frozen at -70 °C or below in
8 aliquots, one or more of which would be used for vaccine production. All containers are treated
9 identically and once removed from storage are not returned to the stock.

10

11 General considerations

12

13 Hand Foot and Mouth disease (HFMD) was first reported in New Zealand in 1957 and occurs
14 mostly in young children with a peak incidence at about two years of age. The common mild
15 disease involves lesions on the mucosal surfaces of the mouth and spots on the palms of the
16 hands and soles of the feet which resolve in a few days; this is not life threatening. However, a
17 more severe, potentially fatal form of the disease was reported in 1969 (1) and is now
18 recognised to encompass meningitis/encephalitis, autonomic nervous system deregulation,
19 cardiovascular collapse and pulmonary oedema. The mortality rate is of the order of one per 1-
20 10 thousand cases.

21 The frequency of reported cases of the disease is geographically highly variable with
22 most cases occurring in East Asian countries particularly China, but including Vietnam,
23 Thailand, Singapore, Malaysia and Korea. Few cases of severe disease are normally reported
24 in Europe or the USA and reports of mild HFMD are also less common, although under
25 reporting is very likely. Typically, the total number of cases in Europe and USA is of the order
26 of a few hundred per year whereas in 2008 in China alone there were 488,955 cases and 128
27 deaths (4, 31, 32). HFMD is now a reportable disease in China in contrast to Europe and the
28 USA, and from 2013 to 2018 there have been 300,000 to 400,000 cases in May/June every year
29 with a few deaths (4, 31, 32). The reason for the differences in disease burden in different
30 geographic areas is not yet clear.

31 The causative agents of HFMD are picornaviruses, most often of human enterovirus
32 species A. The picornaviruses are a family of small non-enveloped viruses with a single strand
33 positive sense RNA genome of about 7,500 nucleotides. The enteroviruses are one of the 35
34 taxa recognised by International Committee on Taxonomy of Viruses(ICTV) as of October
35 2019 and are sub-classified into numerous species including the four human enteroviruses A,
36 B, C and D (33, <https://talk.ictvonline.org/>). The archetypal human picornavirus is poliovirus
37 belonging to species C but the commonest cause of HFMD are the species A enteroviruses,
38 chiefly the Coxsackie A viruses and EV71. The frequency of enterovirus species found varies
39 from year to year when clinical isolates or environmental samples such as sewage are
40 examined.

1 In recent years Coxsackie viruses such as A16, A10 and A6 have caused most HFMD
2 in Asia. Other viruses of the human enterovirus picornavirus family are also implicated and as
3 the different serotypes are antigenically distinct, development of a vaccine based on a single
4 serotype to protect against all mild HFMD cases is unlikely with existing technologies. There
5 is interest in combination vaccines containing several serotypes. However, while mild HFMD
6 is caused by many strains of enterovirus, the great majority of severe disease in recent years
7 has been caused by EV 71 which accounts for 70% of severe HFMD cases and 90% of HFMD-
8 related deaths in China (32). Therefore, it has been the focus of vaccine development.

9 EV71 isolates can be clustered according to their genomic sequence into at least eight
10 groups (A-H) (33, 34) but belong to one serotype. Genogroups B and C have been of greatest
11 interest because of their frequency of isolation and implication in disease in Eastern Asia and
12 they can each be subclassified into five sub-genogroups (C1-C5 and B1-B5). C4 is by far the
13 major genogroup circulating in China while B4, B5 and C5 are found in other Asian countries.
14 In contrast strains of genogroups C1 and C2 are predominantly found in Europe where severe
15 disease is uncommon. It is possible that this has some effect on the disease burden with C4
16 being particularly virulent, but an outbreak of HFMD with severe disease caused by a C1
17 genogroup occurred in Spain in 2016 (35, 36).

18 A valid animal model would be useful in vaccine development to measure protective
19 efficacy and potency as well as to resolve issues related to virulence. As yet the available
20 models are imperfect. Neonatal mice are susceptible to EV71 by intracerebral inoculation and
21 neonatal but not adult rhesus monkeys develop symptoms of HFMD on infection. Adult or
22 infant mice are not susceptible to infection. Infant rhesus monkeys have been demonstrated to
23 develop HFMD symptoms with inoculation of the virus therefore it could be used as a model
24 of protection (37, 38). Picornaviruses are believed to use specific receptors to infect human
25 cells. Human P-selecting glycoprotein ligand -1 (PSGL-1) is expressed in leucocytes and
26 involved in their binding to endothelial cells in the early stages of inflammation and has been
27 identified as a receptor for EV71. However, the disease produced by clinical EV71 strains in
28 transgenic mice carrying PSGL-1 was not enhanced compared to non-transgenic strains.
29 Human scavenger receptor class B, member 2 (SCARB2) has also been identified as a receptor
30 for EV71. Transgenic mice carrying the SCARB gene are more susceptible to infection and
31 disease than non-transgenic controls but the effect is not dramatic: two-week old transgenic
32 mice develop mild symptoms and then recover (39, 40).

33 Three vaccines against EV71 have been licensed in China, all using C4 genogroup
34 strains. Candidate vaccines containing B4 and B5 genogroups are in development elsewhere
35 but have not yet reached licensure. In addition, development of vaccines against Coxsackie
36 A16, A6 and A10 is being considered with a view to developing combination/multivalent
37 vaccines. The efficacy of the three licensed EV71 vaccines after two doses ranges from 90.0%
38 and 97.4% after one-year surveillance (5-7) and 95.1% after two years follow up (8).

39 The platforms that have produced licensed products against EV71 have involved
40 growth of live virus in mammalian cells, which is then inactivated by validated techniques, in
41 much the same way as is used for inactivated polio vaccine or hepatitis A vaccines. Tissue
42 culture grown virus harvests include two types of particle forms, one containing the RNA
43 genome and one empty. For polio and for EV71, the two particle forms have different antigenic
44 and immunogenic properties; polio vaccine are purified so that they contain little if any empty

1 virus particles but the EV71 vaccines contain both types, which may complicate potency
2 assays. The atomic structures of both full and empty particles of EV71 and polio have been
3 solved by X-ray crystallography and cryo EM.

4 Other technologies for vaccine development including expression of viral proteins that
5 then form virus like particles (VLPs) are progressing, but this document is concerned with the
6 classical inactivated whole virus vaccine approaches.

7 Specific issues include:

- 8 1. The degree to which a vaccine based on one genogroup will protect against the others
9 is not established. There is good cross neutralisation between genogroups, including
10 sera induced by vaccination (41, 42); it is not established that this translates into good
11 cross protection in humans. A recent collaborative study indicates that assays of antigen
12 content work acceptably on all genogroups tested. However clinical cross protection
13 has not been demonstrated. Thus, the C4 genogroup vaccines may or may not protect
14 against other genogroups.
- 15 2. There is a lack of a convenient and convincing animal model, the model most accurately
16 reflects human disease at present being infant rhesus monkeys. This makes study of
17 protective efficacy and immunogenic potency difficult other than by clinical trial.
18 Neonatal mice are susceptible to disease and transgenic mice carrying the SCARB or
19 the PSGL-1 genes which encode EV71 receptors have been developed and can prove
20 useful without fully imitating human pathogenesis.
- 21 3. Virological issues include the existence of full and empty capsids in the licensed
22 products. The different particles differ in their antigenic and immunogenic properties
23 which complicates potency assays. It is not clear whether current national and
24 international vaccine reference standards and antigen potency assays are suitable to
25 specifically detect one or the other particle forms (43).

26

27 International reference materials

28

29 Subsequent sections of this document refer to WHO reference materials that may be used in
30 laboratory or clinical evaluations. Key standards used in the control of EV71 vaccines include
31 the following:

- 32 ■ An International Standard for Anti EV71 Serum Human is available for the
33 standardization of diagnostic tests for use in seroprevalence studies and for
34 assessing immunity. This standard was established by the WHO Expert Committee
35 on Biological Standardization (ECBS) in 2015 as the 1st International Standard for
36 Anti EV71 Serum Human (code 14/140) and was assigned a unitage of
37 1000IU/ampoule (44, 45). It is recommended the contents of each vial be
38 reconstituted in 0.5ml distilled water. The preparation is held and distributed by the
39 National Institute for Biological Standards and Control (NIBSC), Potters Bar, the
40 United Kingdom and National Institutes of Food and Drug Control, Beijing,
41 People's Republic of China (NIFDC).

- 1 ▪ A WHO international reference reagent for anti-EV71 low human serum is also
2 available. This reference reagent is for use in standardization of virus neutralization
3 assays. This reference reagent was established by the WHO Expert Committee on
4 Biological Standardization (ECBS) in 2015 as Anti-EV71 serum LOW (WHO
5 International Reference Reagent) and was assigned a unitage of 300 IU/ampoule. It
6 is recommended the contents of each vial be reconstituted in 0.5ml distilled water).
7 WHO/BS/2015.2267) (44, 45). The preparation is held and distributed by the
8 National Institute for Biological Standards and Control (NIBSC), Potters Bar, the
9 United Kingdom and National Institutes of Food and Drug Control, Beijing,
10 People’s Republic of China (NIFDC).
- 11 ▪ In 2019, the First WHO International Standard for inactivated EV71 vaccine
12 (18/116) was established by the WHO ECBS. The assigned potency for this IS is
13 3,625 EV71 International Units (IU) of EV71 Antigen per ampoule. In addition,
14 WHO Reference Reagents for genogroups C4 and B4 EV71 inactivated vaccine
15 (18/120 and 18/156, respectively) with assigned potencies of 300 and 250 EV71 IU
16 of EV71 Antigen per ampoule have been established, respectively. The preparation
17 is held and distributed by the National Institute for Biological Standards and Control
18 (NIBSC), Potters Bar, the United Kingdom (12,13).

19 The International Standard for inactivated EV71 vaccine is intended for use in *in*
20 *vitro* assays to measure the antigen content of vaccine products. It is a lyophilised
21 commercial vaccine stored at -20°C to be reconstituted in 250 µl of sterile distilled
22 water before use. This material is for use in calibrating secondary reference
23 preparations of EV71 vaccine, which are then used in potency tests to calculate
24 antigen content. However, it is known that full and empty capsids, known to be
25 present in EV71 vaccine preparations from all manufacturers, differ in their
26 antigenicity and immunogenicity. The proportion of empty/full virus particles in the
27 International standard is not known nor whether this matters for the overall
28 assessment of vaccines and whether the current IS is suitable to accurately measure
29 antigen content across manufacturers. International standards and reference
30 reagents for the control of *in vivo* potency assays are under investigation (13).

- 31 ▪ Product-specific national standards for EV71 neutralizing antibody and EV71
32 antigen were established by the National Institutes of Food and Drug Control
33 (NIFDC), Beijing, China, People’s Republic of China (14). They were established
34 following collaborative studies conducted by the National Institutes of Food and
35 Drug Control (NIFDC) and the three main vaccine manufacturers in China and
36 contributed to ensure the accuracy, comparability and repeatability of anti-EV71
37 neutralizing antibody and EV71 antigen detection assays and hence EV71 vaccine
38 standardization. In addition, and the National Institutes of Food and Drug Control
39 (NIFDC) also developed a new national reference for *in vivo* vaccine potency.
40 These preparations are held and distributed by the National Institutes for Food and
41 Drug Control (NIFDC), Beijing, People’s Republic of China.

42

43 **Part A. Manufacturing recommendations**

1

2 A.1 Definitions

3 **A.1.1 International name and proper name**

4 The international name should be enterovirus 71 vaccine (inactivated). The proper name should
5 be equivalent to the international name in the language of the country of origin.

6 The use of the international name should be limited to vaccines that satisfy the
7 recommendations formulated below.

8 **A.1.2 Descriptive definition**

9 Enterovirus 71 vaccine (inactivated) consists of a sterile preparation of EV71 grown in cell
10 cultures, concentrated, purified and inactivated. It may be lyophilised. The antigen may be
11 formulated for delivery with a suitable adjuvant. The preparation should satisfy all the
12 recommendations formulated below.

13 A.2 General manufacturing recommendations

14 The general manufacturing requirements contained in the WHO Good manufacturing practices
15 for pharmaceutical products: main principles (46) and Good manufacturing practices for
16 biological products (27) should apply to the design, establishment, operation, control and
17 maintenance of manufacturing facilities for EV71 vaccine.

18 Staff involved in the production and quality control of inactivated EV71 vaccine should
19 be shown to be immune to EV71.

20

21 A.3 Control of source materials

22 **A.3.1 Virus strains and seed lot system**

23 **A.3.1.1 Virus strains**

24 Strains of EV71 used in the production of EV71 vaccine should be identified by historical
25 records, which should include information on the strains' origin and subsequent manipulation
26 or passage (for example, the genogroup and sub-genogroup of EV71). The strain identity
27 should be determined by infectivity tests and immunological method, full or partial genomic
28 sequencing and immunological methods.

29 Only virus strains that are approved by the NRA and that yield a vaccine complying
30 with the recommendations set out in these WHO Recommendations should be used.

31 **A.3.1.2 Virus seed lot system**

32 Vaccine production should be based on the virus seed lot system. Unless otherwise justified
33 and authorized, the virus in the final vaccine should not have undergone more passages from
34 the virus master seed lot than were used to prepare a vaccine shown to be satisfactory with
35 respect to safety and efficacy.

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Virus master and working seed lots should be stored in dedicated temperature-monitored freezers at a temperature that ensures stability on storage (for example, ≤ -60 °C).

A.3.1.3 Tests on virus master and working seed lots

Each virus master and working seed lot used for the production of vaccine batches should be subjected to the tests listed in this section and tests applicable to single harvests listed in sections A.4.3.1–A.4.3.3 below.

Each virus master and working seed lot should have been derived from materials that comply with the recommendations made in sections A.3.2 and A.3.3 and should be approved by the NRA.

A.3.1.3.1 Tests for adventitious viruses

A.3.1.3.1.1 Tests for adventitious viruses in cell cultures

The virus master and working seed lot used for the production of vaccine batches should be free from adventitious viruses in cell culture assays.

A sample of at least 20 ml of each virus master and working seed lot should be tested for the presence of adventitious agents. The sample should be neutralized by a high-titred antiserum against EV71.

If polyclonal antisera are used, the immunizing antigen used for the preparation of the antiserum should not be the same as the production seed.

The immunizing antigen should be shown to be free from adventitious agents and should be grown in cell cultures free from adventitious microbial agents that might elicit antibodies that could inhibit the growth of any adventitious agents present in the single harvest.

The sample should be tested in susceptible cells such as Vero, RD and human diploid cells. The tissue cultures should be incubated at 37 °C and observed for two weeks. At the end of this observation period, at least one subculture of supernatant fluid should be made in the same tissue culture system. The sample should be inoculated in such a way that the dilution of the supernatant fluid in the nutrient medium does not exceed 1 in 4. The area of the cell sheet should be at least 3 cm² per ml of supernatant fluid. At least one culture vessel of the cell cultures should remain uninoculated and should serve as a control. The cells inoculated with the supernatant fluid and the uninoculated control cultures should be incubated at 37 °C and observed at appropriate intervals for an additional two weeks.

The virus master and working seed lots pass the test if there is no evidence of the presence of adventitious agents. For the test to be valid, not more than 20% of the culture vessels should have been discarded for nonspecific accidental reasons by the end of the observation period.

New molecular methods with broad detection capabilities are being developed for the detection of adventitious agents. These methods include: (a) degenerate nucleic acid amplification technique (NAT) for whole virus families, with analysis of the amplicons by hybridization, sequencing or mass spectrometry; (b) NAT with random primers followed by analysis of the amplicons on large oligonucleotide micro-arrays of conserved viral sequencing or digital subtraction of expressed sequences; and (c) high-throughput sequencing. These methods might be used in the future to supplement existing

1 methods or as alternative methods to both in vivo and in vitro tests after appropriate validation and with
2 the approval of the NRA (28).

3
4 The theoretical risk of the presence of potential human, simian, bovine or porcine adventitious agents in
5 the seed lots, which may be derived from the use of bovine serum or porcine trypsin, should be assessed.
6 If necessary, viruses such as bovine polyomavirus, porcine parvovirus or porcine circovirus (PCV) may
7 be screened by using specific assays, such as molecular NAT-based assays (28).

8 **A.3.2 Cell lines**

9 The general production precautions, as formulated in Good manufacturing practices for
10 biological products (27), should apply to the manufacture of EV71 vaccine, with the additional
11 requirement that, during production, only one type of cell should be introduced or handled in
12 the production area at any one time. Vaccines may be produced in a human diploid cell line or
13 in a continuous cell line.

14 **A.3.2.1 Master cell bank (MCB) and working cell bank (WCB)**

15 The use of a cell line for the manufacture of EV71 vaccine should be based on the cell bank
16 system. The cell seed and cell banks should conform to WHO Recommendations for the
17 evaluation of animal cell cultures as substrates for the manufacture of biological products and
18 for the characterization of cell banks (28). The MCB should be approved by the NRA. The
19 maximum number of passages (or population doublings) by which the WCB is derived from
20 the MCB and the maximum number of passages of the production cultures should be
21 established by the manufacturer and approved by the NRA.

22 The WHO Vero reference cell bank 10-87 is considered suitable for use as a cell seed for generating an
23 MCB (47) and is available to manufacturers on application to the Group Lead, Norms and Standards for
24 Biologicals, Technologies Standards and Norms, Department of Health Products Policy and Standards
25 (HPS), Access to Medicines and Health Products (MHP) Division, World Health Organization, Geneva,
26 Switzerland.

27 **A.3.2.2 Identity test**

28 Identity tests on the MCB and WCB are performed in accordance with WHO
29 Recommendations for the evaluation of animal cell cultures as substrates for the manufacture
30 of biological products and for the characterization of cell banks (28) and should be approved
31 by the NRA.

32 The WCB should be identified by means of tests such as biochemical tests (for example,
33 isoenzyme analysis), immunological tests, cytogenetic marker tests and DNA fingerprinting or
34 sequencing. The tests should be approved by the NRA.

35 **A.3.3 Cell culture medium**

36 Where serum is used for the propagation of cells it should be tested to demonstrate freedom
37 from bacterial, fungal and mycoplasmal contamination – as specified in Part A, sections 5.2
38 (48) and 5.3 (49) of the WHO General requirements for the sterility of biological substances –
39 and freedom from infectious viruses. Suitable tests for detecting viruses in bovine serum are
40 given in Appendix 1 of WHO Recommendations for the evaluation of animal cell cultures as

1 substrates for the manufacture of biological medicinal products and for the characterization of
2 cell banks (28).

3 Validated molecular tests for bovine viruses may replace the cell culture tests of bovine
4 sera if approved by the NRA. As an additional monitor of quality, sera may be examined for
5 freedom from bacteriophage and endotoxin. Gamma irradiation may be used to inactivate
6 potential contaminant viruses, while recognizing that some viruses are relatively resistant to
7 gamma irradiation.

8 The source(s) of animal components used in the culture medium should be approved
9 by the NRA. The components should comply with the current *WHO guidelines on*
10 *transmissible spongiform encephalopathies in relation to biological and pharmaceutical*
11 *products (50)*. The serum protein concentration should be reduced by rinsing the cell cultures
12 with serum-free medium and/or purification of the virus harvests.

13 In some countries, control tests are carried out to detect the residual animal serum content in the final
14 vaccine (see section A.6.6).

15 Human serum should not be used. If human serum albumin is used at any stage of
16 product manufacture, the NRA should be consulted regarding the requirements, as these may
17 differ from country to country. As a minimum, it should meet the WHO Requirements for the
18 collection, processing and quality control of blood, blood components and plasma derivatives
19 (51). In addition, human albumin and materials of animal origin should comply with the current
20 *WHO guidelines on transmissible spongiform encephalopathies in relation to biological and*
21 *pharmaceutical products (50)*.

22 Manufacturers are encouraged to explore the possibilities of using serum-free media for the production
23 of EV71 vaccine.

24 Penicillin and other beta-lactams should not be used at any stage of manufacture
25 because they are highly sensitizing substances. Other antibiotics may be used during early
26 stages of production. In this case, the use of antibiotics should be well justified, and they should
27 be cleared from the manufacturing process at the stage specified in the marketing authorization.
28 Acceptable residual levels should be approved by the NRA.

29 Bovine or porcine trypsin used for preparing cell cultures should be tested and found to
30 be free of cultivatable bacteria, fungi, mycoplasmas and infectious viruses, as appropriate (28).
31 The methods used to ensure this should be approved by the NRA.

32 In some countries, irradiation is used to inactivate potential contaminant viruses. If irradiation is used, it
33 is important to ensure that a reproducible dose is delivered to all batches and to the component units of
34 each batch. The irradiation dose must be low enough for the biological properties of the reagents to be
35 retained but also high enough to reduce virological risk. Therefore, irradiation cannot be considered a
36 sterilizing process (52).

37 Recombinant trypsin is available and should be considered; however, it should not be assumed to be free
38 from risk of contamination and should be subject to the usual considerations for any reagent of biological
39 origin (52).

40 The source(s) of trypsin of bovine origin, if used, should be approved by the NRA and
41 should comply with the current *WHO guidelines on transmissible spongiform*
42 *encephalopathies in relation to biological and pharmaceutical products (50)*.

1

2 A.4 Control of vaccine production

3 A.4.1 Control cell cultures

4 A fraction of the production cell culture equivalent to at least 5% of the total or 500 ml of cell
5 suspension, or 100 million cells, at the concentration and cell passage level employed for
6 seeding vaccine production cultures, should be used to prepare control cultures.

7 If bioreactor technology is used, the NRA should determine the size and treatment of
8 the cell sample to be examined.

9 A.4.1.1 Tests of control cell cultures

10 The treatment of the cells set aside as control material should be similar to that of the production
11 cell cultures, but they should remain uninoculated for use as control cultures for the detection
12 of any adventitious agents.

13 These control cell cultures should be incubated under conditions as similar as possible
14 to the inoculated cultures for at least two weeks, and should be tested for the presence of
15 adventitious agents as described below. For the test to be valid, not more than 20% of the
16 control cell cultures should have been discarded for nonspecific accidental reasons.

17 At the end of the observation period, the control cell cultures should be examined for
18 evidence of degeneration caused by an adventitious agent. If this examination, or any of the
19 tests specified in this section, shows evidence of the presence of any adventitious agent in the
20 control culture, the EV71 grown in the corresponding inoculated cultures should not be used
21 for vaccine production.

22 If not tested immediately, samples should be stored at -60 °C or below.

23 A.4.1.2 Tests for haemadsorbing viruses

24 At the end of the observation period, at least 25% of the control cells should be tested for the
25 presence of haemadsorbing viruses using guinea-pig red blood cells. If the latter cells have
26 been stored, the duration of storage should not have exceeded seven days and the storage
27 temperature should have been in the range of 2–8 °C. In tests for haemadsorbing viruses,
28 calcium and magnesium ions should be absent from the medium.

29 Some NRAs require, as an additional test for haemadsorbing viruses, that other types of red blood cells,
30 including cells from humans (blood group IV O), monkeys and chickens (or other avian species), should
31 be used in addition to guinea-pig cells.

32 A reading should be taken after incubation at 2–8 °C for 30 minutes, and again after a
33 further incubation for 30 minutes at 20–25 °C.

34 If a test with monkey red blood cells is performed, readings should also be taken after a final incubation
35 for 30 minutes at 34–37 °C.

36 In some countries the sensitivity of each new batch of red blood cells is demonstrated by titration against
37 a haemagglutinin antigen before use in the test for haemadsorbing viruses.

38 A.4.1.3 Tests for other adventitious agents in cell supernatant fluid

1 At the end of the observation period, a sample of the pooled supernatant fluid from each group
2 of control cultures should be tested for adventitious agents. For this purpose, 10 ml of each
3 pool should be tested in the same cells, but not the same batch of cells, as those used for the
4 production of vaccine.

5 A second indicator cell line should be used to test an additional 10 ml sample of each
6 pool. When a human diploid cell line is used for production, a simian kidney cell line should
7 be used as the second indicator cell line. When a simian kidney cell line is used for production,
8 a human diploid cell line should be used as the second indicator cell line (28).

9 The pooled fluid should be inoculated into culture vessels of these cell cultures in such
10 a way that the dilution of the pooled fluid in the nutrient medium does not exceed 1 part in 4.
11 The area of the cell sheet should be at least 3 cm² per ml of pooled fluid. At least one culture
12 vessel of each kind of cell culture should remain uninoculated and should serve as a control.

13 The inoculated cultures should be incubated at a temperature of 35–37 °C and observed
14 at appropriate intervals for a period of at least 14 days.

15 Some NRAs require that, at the end of this observation period, a subculture is made in the same culture
16 system and observed for at least an additional 14 days. Furthermore, some NRAs require that these cells
17 should be tested for the presence of haemadsorbing viruses.

18 For the tests to be valid, not more than 20% of the culture vessels should have been
19 discarded for nonspecific accidental reasons by the end of the test period.

20 If any cytopathic changes due to adventitious agents occur in any of the cultures, the
21 virus harvests produced from the batch of cells from which the control cells were taken should
22 be discarded.

23 Some selected viruses may be screened using specific validated assays which are
24 approved by the NRA, such as molecular NAT-based assays (28).

25 If these tests are not performed immediately, the samples should be kept at a
26 temperature of -60 °C or below.

27 **A.4.1.4 Identity tests**

28 At the production level, the control cells should be identified by means of tests approved by
29 the NRA.

30 Suitable methods include, but are not limited to, biochemical tests (for example,
31 isoenzyme analyses), immunological tests, cytogenetic tests (for example, for chromosomal
32 markers), morphological identification and tests for genetic markers (for example, DNA
33 fingerprinting or sequencing).

34 **A.4.2 Cell cultures for vaccine production**

35 **A.4.2.1 Observation of cultures for adventitious agents**

36 On the day of inoculation with the virus working seed lot, each cell culture or a sample from
37 each culture vessel should be examined visually for degeneration caused by infective agents.

1 If this examination shows evidence of the presence in a cell culture of any adventitious agent,
2 the culture should not be used for vaccine production.

3 If animal serum is used for cell cultures before the inoculation of virus, the medium
4 should be removed and replaced with serum-free maintenance medium after the cells have been
5 washed with serum-free medium, if appropriate.

6 **A.4.3 Control of single harvests**

7 After inoculation of the production cells with virus, the culture conditions of inoculated and
8 control cell cultures should be standardized and kept within limits agreed with the NRA.

9 Samples required for the testing of single harvests should be taken immediately on
10 harvesting.

11 Samples may be taken after storage and filtration with the agreement of the NRA.

12 **A.4.3.1 Identity test**

13 The strain identity of the single harvest should be determined by infectivity tests. The test for
14 antigen content described in section A.4.4.2.4 can be used to identify the single harvest.

15 **A.4.3.2 Sterility test for bacteria, fungi and mycoplasmas**

16 A volume of at least 10 ml of each single harvest should be tested for bacterial, fungal and
17 mycoplasmal contamination by appropriate tests, as specified in Part A, sections 5.2 (48) and
18 5.3 (49) of the WHO General requirements for the sterility of biological substances, or by a
19 method approved by the NRA.

20 NAT alone or in combination with cell culture, with an appropriate detection method, may be used as an
21 alternative to one or both of the compendial mycoplasma detection methods following suitable validation
22 and the agreement of the NRA (52).

23 In some countries this test is performed on the purified virus harvest instead of on the single harvest.

24 **A.4.3.3 Virus titration**

25 The virus concentration of each single harvest should be determined by titration of infectious
26 virus using tissue culture methods to monitor production consistency and as a starting point for
27 monitoring the inactivation curve. This titration should be carried out in not more than 10-fold
28 dilution steps using 10 cultures per dilution, or by any other arrangement yielding equal
29 precision.

30 The use of RD, human diploid or Vero cells in microtitre plates is suitable for this purpose (52). The
31 same cells should be used for virus titrations throughout the production process.

32 Information on virus titre will help in selecting single harvests that can be expected to meet potency
33 requirements after inactivation.

34 The virus titration may be carried out on the pooled harvest after demonstration of consistency of
35 production at the stage of the single harvest.

36 **A.4.4 Control of virus pools**

37 Several single harvests may be mixed to prepare a pool of virus before inactivation. The order
38 in which purification, filtration and inactivation of virus pools is conducted should be carefully

1 established by the manufacturer to ensure consistent full virus inactivation and absence of
2 residual infectivity. Based on experience with production of poliovirus inactivated vaccines,
3 the WHO Recommendations to assure the quality, safety and efficacy of poliomyelitis vaccines
4 (inactivated) (23) recommends purification, filtration and inactivation steps in this order.

5 Requirement for filtration before and during inactivation was introduced in the IPV production process
6 following the Cutter incident during which a number of paralytic polio cases occurred in children
7 following vaccination with a defective IPV (23). The vaccine used was later found to contain aggregates
8 which led to incomplete virus inactivation likely due to formaldehyde not accessing some virus particles
9 inside the aggregates.

10 Any deviation from the production sequence shown to be acceptable for IPV for a
11 vaccine against a virus similar to poliovirus such as EV71 should be fully and carefully
12 validated and justified in terms of yielding a product of equivalent safety.

13 Inactivation of virus may be performed before or after purification according to current
14 approved procedures of production of licensed vaccines. The method of purification and
15 inactivation as well as the agent used for inactivation should be appropriately validated and
16 should be approved by the NRA.

17 If inactivation of the virus pool is conducted after purification, go to section A.4.4.1. If
18 inactivation of the virus pool is conducted before purification go to section A.4.4.2.

19 **A.4.4.1 Purification of virus pools**

20 Each pool of virus should be purified before inactivation. Removal of host cell protein should
21 be assessed during process validation (28).

22 An acceptable method is to clarify the virus suspension by filtration, to concentrate the virus by
23 ultrafiltration and, thereafter, to collect the virus peak after passing it through a gel-filtration column.
24 Further purification is achieved by passing the virus through an ion-exchange column. Other purification
25 procedures resulting in acceptable release criteria may be used – for example, passing the preparation
26 through an immobilized DNA-ase column.

27 **A.4.4.2 Tests on virus pools (purified or not) before inactivation**

28 **A.4.4.2.1 Virus titration**

29 The virus concentration of each virus pool should be determined by titration of infectious
30 virus using tissue culture validated methods. This titration should be carried out in not more
31 than 10-fold dilution steps using 10 cultures per dilution, or by any other arrangement
32 yielding equal precision.

33 The use of RD, human diploid or Vero cells in microtitre plates is suitable for this purpose (52). The
34 same cells should be used for virus titrations throughout the production process.

35 Information on virus titre will help in selecting pools that can be expected to meet potency requirements
36 following inactivation.

37 **A.4.4.2.2 Virus antigen content**

38 The antigen content of each virus pool should be determined by use of a validated
39 immunochemical method and should be calculated by using a reference vaccine calibrated
40 against a suitable standard preferably the WHO International Standard (see section
41 International reference materials) and expressed in antigen unit.

1 **A.4.4.2.3 Specific activity**

2 The ratio of virus concentration or the antigen content to the total protein content (specific
3 activity) of the virus pool before inactivation should be within the limits of material shown to
4 be safe and effective in clinical trials and approved by the NRA. This would allow a
5 consistent ratio of the chemical agent to the viral protein and a consistent inactivation
6 process.

7 **A. 4.4.3 Filtration before inactivation**

8 In order to avoid interference with the inactivation process, virus aggregation should be
9 prevented or aggregates should be removed immediately before and during the inactivation
10 process. For this reason, each virus pool should be filtered before inactivation.

11 Satisfactory results have been reported with several filter types but a final filtration using a 0.22 µm filter
12 should be used.

13 Inactivation should be initiated as soon as possible and, in any case, not later than 72
14 hours after filtration.

15 It is preferable to start inactivation within 24 hours of filtration. Since the purpose of the filtration step is
16 to remove particulate matter and other interfering substances that may diminish the effectiveness of the
17 inactivation process, and since aggregates tend to increase on standing after filtration, efforts should be
18 made to keep within this time limit.

19 A sample of the filtered virus pool should be retained and its virus titre determined as
20 described in section A.4.4.2.1.

21 The main purpose of determining the titre of filtered virus pools destined for inactivation is to provide
22 the starting titre to monitor the kinetics of inactivation.

23 **A.4.5 Control of inactivated pools**

24 **A.4.5.1 Inactivation procedure**

25 The virus in the filtered pools should be inactivated by a validated method approved by the
26 NRA. Prior to inactivation, the concentration of the filtered pool, based on viral titre, virus
27 antigen and protein content, should be adjusted to the acceptable range established during the
28 process validation.

29 Most manufacturers currently use formaldehyde as the method for inactivation but at least one
30 manufacturer is using other inactivating agents such as beta-propiolactone.

31 The method of inactivation should have been shown to consistently inactivate EV71
32 virus without destroying the antigenic and immunogenic activity. Inactivation of the virus pool
33 may take place before or after purification depending on the approved production process. The
34 progress of inactivation should be monitored by suitably spaced determinations of virus titres.
35 The inactivation period should usually exceed the time taken to reduce the titre of live virus to
36 undetectable amounts by a factor of at least 2 and agreed by the NRA.

37 A second filtration should be made during the process of inactivation. This step is made after the virus
38 titre has fallen below detectable levels but before the first sample for the safety test is taken.

39 The kinetics of viral inactivation should be established by each manufacturer and
40 approved by the NRA. During these validation studies, an inactivation curve should be
41 established with at least 4 time-points showing the decrease in live virus concentration with

1 time. The consistency of the inactivation process should be monitored; the virus titre and
2 antigen content of each pool before, during and at the end of inactivation should be determined.

3 A record of consistency (effective inactivation and kinetic of inactivation) should be
4 established by the production of at least five consecutive lots and, if broken, a root-cause
5 analysis should be performed and a further five consecutive filtered purified virus pools should
6 be prepared and shown to be satisfactory for establishing this record.

7 **A.4.5.2 Purification of inactivated virus pool**

8 If inactivation is conducted using a non-purified virus pool, inactivated pool should be purified
9 as described in section 4.4.1.

10 **A.4.5.3 Tests on purified inactivated pools (bulk)**

11 *A.4.5.3.1 Test for effective inactivation*

12 After removal or neutralization of the inactivating agent (where applicable), the absence of
13 residual live EV71 virus should be verified by inoculating a quantity of the inactivated virus
14 pool equivalent to 5 per cent of the batch or, not less than 1,500 doses of vaccine into
15 sensitive cell cultures of the same type as those used for vaccine production.

16 If the sample is taken before the final filtration process, the sample should be filtered before the cell
17 culture assays are conducted using a 0.22 µm filter as described in section A.4.4.2.4

18 The virus sample should be incubated for a total of no less than 21 days making no
19 fewer than 2 cell passages during that period. The dilution of the sample in the nutrient fluid
20 should not exceed 1 in 4 and the area of the cell sheet should be at least 3 cm² per ml of
21 sample. One or more culture vessels of each batch of cultures should be set aside to serve as
22 uninoculated control culture vessels with the same medium.

23 If formaldehyde has been used as the inactivating agent, samples of vaccine for tissue culture tests are
24 generally neutralized at the time of sampling by the addition of bisulfite. Usually, the samples are
25 subsequently dialysed.

26 It is possible to conduct tissue culture tests on non-dialysed material. However, this is often found to be
27 toxic to cells, even with a dilution of 1 in 4. If in such tests nonspecific degeneration of cells occurs, or
28 if the sensitivity of the tissue culture system is reduced, the test should be repeated on dialysed
29 material. The virus antigen content after dialysis should be determined to ascertain whether the viral
30 antigen was lost during the dialysis process.

31 If infectious virus is detected, the pool should not be used for further processing. The
32 isolation of live virus from an inactivated pool should be regarded as a break in the
33 manufacturing consistency record and a production process review and revalidation should be
34 undertaken.

35 It is important to demonstrate that each test retains sensitivity to detect partially
36 inactivated EV71. At the end of the observation period, the cell culture used for the detection
37 of residual live virus should be challenged with a validated amount of live EV71 virus of the
38 same strain as that of the inactivated virus pool. The details of the challenge procedure should
39 be approved by the NRA. The ability to detect infectious virus should be checked
40 concurrently for each test by including a positive control at the beginning of each test.
41 Positive control flasks should be inoculated with a low quantity of virus close to the detection

1 limit of the method. Alternatively, if no positive control is used, a challenge test should be
2 performed as described above.

3 The problem of detecting residual active virus in an inactivated vaccine is not the
4 same as that of measuring infective virus in untreated suspensions. Other similar viruses that
5 have been exposed to the action of formaldehyde without becoming inactivated have been
6 shown to require a much longer period to produce cytopathic changes than untreated virus.
7 For this reason, it is desirable that tissue cultures in tests for the presence of residual active
8 virus are observed for as long a time as is technically possible. A satisfactory tissue culture
9 system for this purpose depends, therefore, not only on the sensitivity of the cells used for the
10 preparation of the cultures but also on the nutrient fluid.

11 The serum added to the nutrient fluid should be tested for inhibitors to EV71 at serum concentrations
12 up to 50%. Only serum free from inhibitors should be used.

13 Maintenance of the cultures in good condition may require frequent changes of culture medium.
14 However, it should be borne in mind that early changes of fluid may result in unadsorbed virus being
15 removed and the validity of the test would thus be impaired. Therefore, the fluid should be changed no
16 earlier than 5–7 days after inoculation.

17 *A.4.5.3.2 Sterility test for bacteria and fungi*

18 Each inactivated pool should be tested for bacterial and fungal sterility, as specified in Part A,
19 section 5.2 of the WHO General requirements for the sterility of biological substances (48),
20 or by methods approved by the NRA.

21 *A.4.5.3.3 Antigen content*

22 The EV71 antigen content of each inactivated purified virus pool should be determined by
23 use of a validated immunochemical method and should be calculated by use of a reference
24 vaccine calibrated against the WHO International Standard (see section International
25 Standards). The results obtained should be within the required limits established by the NRA.

26 *A.4.5.3.4 Residual inactivating agent*

27 The content of free residual formaldehyde or any other chemical used for inactivating the
28 virus, should be determined by a method approved by the NRA. The limits should be
29 approved by the NRA.

30 *A.4.5.3.5 Residual cellular DNA*

31 If continuous cell lines are used for production, the purification shall have been shown to
32 reduce consistently the level of host-cell DNA (28). The content and size of host cell DNA
33 should not exceed the maximum levels agreed with the NRA, taking into consideration issues
34 such as those discussed in the WHO Recommendations for the evaluation of animal cell
35 cultures as substrates for the manufacture of biological medicinal products and for the
36 characterization of cell banks (28). Human diploid cell lines have been used successfully for
37 many years for the production of viral vaccines, and the residual cellular DNA deriving from
38 these cells has not been (and is not) considered to pose any significant risk (28).

39 This test can be performed on the purified virus pool (see section A.4.4.2) and may be omitted from
40 routine testing, with the agreement of the NRA, if the manufacturing process is validated to achieve this
41 specification (28).

42 If assessed, the size distribution of the DNA may be considered as a characterization test, taking into
43 account the amount of DNA detectable using appropriate methods, as approved by the NRA (28).

1 **A.4.4.3.6 Residual Chemicals**

2 If chemical substances are used during the purification process, tests for these substances
3 should be carried out. The concentration should not exceed the limits approved for the
4 particular product.

5 **A.4.6 Control of final bulk**

6

7 Preservatives, excipients or other substances that might be added to form the final bulk
8 should have been shown, to the satisfaction of the NRA, to have no deleterious effect on the
9 immunizing potency and the safety profile of the EV71 antigens. Preservative efficacy should
10 be demonstrated during product development using a method approved by the NRA.

11 The operations necessary for preparing the final bulk from the purified inactivated pool
12 should be conducted in such a manner as to avoid contamination of the product. In preparing
13 the final vaccine bulk, any substances such as diluents, stabilizers or adjuvants that are added
14 to the product should have been shown, to the satisfaction of the NRA, not to impair the safety
15 and efficacy of the vaccine in the concentration used. Until the final bulk is filled into
16 containers, the final vaccine bulk suspension should be stored under conditions shown by the
17 manufacturer to retain the desired biological activity.

18 **A.4.6.1 Sterility test for bacteria and fungi**

19 The final bulk should be tested for bacterial and fungal sterility, as specified in Part A, section
20 5.2 of the WHO General requirements for the sterility of biological substances (48), or by
21 methods approved by the NRA.

22 **A.4.6.2 Potency tests**

23 Each final bulk should be tested in an *in vivo* assay for immunogenicity by tests approved by
24 the NRA. Product-specific reference preparations may be used in these tests.

25 The EV71 antigen content of each final bulk should be determined using a validated
26 immunochemical method and calculated using a reference vaccine calibrated against the WHO
27 International Standard (see section International reference materials). The *in vitro* assay that
28 has been found most suitable for measuring the antigen content is the EV71 antigen ELISA.
29 The results obtained should be within the required limits established by the NRA.

30 When consistency of production has been established on a suitable number of
31 consecutive final bulks, the *in vivo* assay may be omitted with the agreement of the NRA. This
32 can occur once it has been demonstrated that the acceptance criteria for the EV71 antigen
33 determination are such that the *in vitro* test yields a comparable result to the *in vivo* assay in
34 terms of acceptance or rejection of a batch. This demonstration must include testing of
35 subpotent batches, produced experimentally if necessary by heat treatment or other means of
36 diminishing the immunogenic activity.

37 If an adjuvant is used in the final bulk, a desorption or treatment step may be necessary
38 before performing the EV71 antigen ELISA.

1 If the final bulk is formulated with other antigens into a combination vaccine, the
2 suitability of performing the EV71 antigen ELISA on the final bulk will have to be determined.
3 If the EV71 ELISA is not suitable for a particular combination, an in vivo assay should be used.

4 The potency of the final bulk for each virus type should be approved by the NRA.

5 **A.4.6.3 Preservative content**

6 If preservative is added, its content in the final bulk should be determined by a method
7 approved by the NRA. The preservative used and content permitted should be approved by the
8 NRA. The preservative should not adversely affect the quality of the antigen.

9 **A.4.6.4 Adjuvant (if applicable)**

10 Each final vaccine bulk should be assayed for adjuvant content. This test may be omitted if it
11 is performed on the final lot. Where aluminium compounds are used, the content of aluminium
12 should not be greater than 1.25 mg per single human dose.

14 **A.5 Filling and containers**

15 The requirements concerning filling and containers given in Good manufacturing practices for
16 biological products (27) should apply to vaccine filled in the final form. Single- and multiple-
17 dose containers may be used.

18 The requirements concerning filling and containers given in WHO good manufacturing
19 practices for pharmaceutical products: main principles (46) and WHO good manufacturing
20 practices for biological products (27) should apply to vaccine filled in the final form.

21 Care should be taken to ensure that the materials of which the container and, if
22 applicable, the transference devices and closure are made do not adversely affect the quality of
23 the vaccine.

24 Manufacturers should provide the NRA with adequate data to prove the stability of the
25 product under appropriate conditions of storage and shipping.

27 **A.6 Control tests on the final lot**

28 Samples should be taken from each final lot for the tests described in the following sections.
29 The following tests should be performed on each final lot of vaccine (that is, in the final
30 containers). Unless otherwise justified and authorized, the tests should be performed on
31 labelled containers from each final lot by means of validated methods approved by the NRA.
32 All tests and specifications, including methods used and permitted concentrations, should be
33 approved by the NRA, unless otherwise specified.

34 **A.6.1 Inspection of final containers**

35 Every container in each final lot should be inspected visually or mechanically, and those
36 showing abnormalities should be discarded and recorded for each relevant abnormality. A limit

1 should be established for the percentage of rejection to trigger investigation of the cause,
2 potentially resulting in batch failure.

3 **A.6.1.1 Appearance**

4 The appearance of the vaccine should be described with respect to its form and colour.

5 **A.6.2 Identity test**

6 An identity test should be performed on at least one labelled container from each final lot by
7 an appropriate method. The potency test described in section A.6.4 may serve as the identity
8 test.

9 **A.6.3 Sterility test for bacteria and fungi**

10 Each final lot should be tested for bacterial and fungal sterility, as specified in Part A, section
11 5.2 of the WHO General requirements for the sterility of biological substances (48), or by
12 methods approved by the NRA.

13 **A.6.4 Potency test**

14 The EV71 antigen content of each final lot should be determined using a validated
15 immunochemical method (see sections A.4.6.2) if such a test has not been performed on the
16 final bulk and calculated using a reference vaccine calibrated against a reference preparation
17 or the WHO International Standard (see section International reference materials).

18 In some countries, this test is omitted provided that the determination of the EV71 antigen content has
19 been carried out with satisfactory results on the final bulk product and provided that a validation has been
20 performed to demonstrate that there is no loss of potency between the final bulk product and the final lot,
21 subject to approval by the NRA.

22 If the use of an adjuvant in the final bulk interferes with the assay, a desorption or
23 treatment step may be necessary. If treatment/desorption is not possible, the interference of the
24 adjuvant should be documented and an in vivo assay should be performed (see section A.4.7.2
25 and Appendix 2).

26 The potency of the vaccines should be approved by the NRA.

27 **A.6.5 Protein content**

28 EV71 vaccine (inactivated) should not less than the amount per human dose which
29 demonstrated efficacious in clinical trial. This test may be omitted for routine lot release once
30 consistency of production has been established to the satisfaction of the NRA.

31 If animal serum is used for the growth of cell cultures, the serum protein concentration
32 (bovine serum albumin) in the final lot should be no more than 50 ng per human dose. The test
33 for bovine serum albumin may be omitted if performed on the final bulk, subject to approval
34 by the NRA.

35 **A.6.6 Preservative content**

36 Where appropriate, the preservative content of each final lot should be determined by a method
37 approved by the NRA. The method used and content permitted should be approved by the
38 NRA. This test may be omitted if conducted on the final bulk.

1 **A.6.7 Endotoxin content**

2 The endotoxin content of each final lot should be determined by a method approved by the
3 NRA. Levels should be consistent with levels found to be acceptable in vaccine lots used in
4 pre-licensure clinical trials and approved by the NRA.

5 **A.6.8 Test for residual formaldehyde**

6 The content of free residual formaldehyde in each final lot should be determined by a method
7 approved by the NRA. The limit should be approved by the NRA. This test may be omitted if
8 performed on the final bulk.

9 **A.6.9 Test for pH**

10 The pH of each final lot should be determined and should be within limits approved by the
11 NRA.

12 **A.6.10 Adjuvant and degree of adsorption (if applicable)**

13 If an adjuvant is used in the formulation, each final lot should be assayed for adjuvant content.
14 Where aluminium compounds are used, the content of aluminium should not be greater than
15 1.25 mg per single human dose. This test may be omitted on the final lot if performed on the
16 final bulk.

17 The degree of adsorption of the antigen to the aluminium compounds (aluminium
18 hydroxide or hydrated aluminium phosphate) in each final lot should be assessed. This test may
19 be omitted for routine lot release upon demonstration of product consistency, subject to the
20 agreement of the NRA.

21 **A.6.11 Residual antibiotics (if applicable)**

22 If any antibiotics are added during vaccine production, the residual antibiotic content should
23 be determined and should be within limits approved by the NRA. This test may be omitted for
24 routine lot release once consistency of production has been established to the satisfaction of
25 the NRA.

26 Due to aluminium adsorption has an impact on the test, the antibiotics content test may be done in the
27 bulk.

28 **A.6.12 Extractable volume**

29 For vaccines filled into single-dose containers, the extractable content should be checked and
30 shown to be not less than the intended dose.

31 For vaccines filled into multi-dose containers, the extractable content should be
32 checked and should be shown to be sufficient for the intended number of doses.

33

34 **A.7 Records**

1 The requirements given in WHO good manufacturing practices for pharmaceutical products:
2 main principles (46) and Good manufacturing practices for biological products (27) should
3 apply.

4

5 A.8 Retained samples

6 The requirements given in WHO good manufacturing practices for pharmaceutical products:
7 main principles (46) and Good manufacturing practices for biological products (27) should
8 apply.

9

10 A.9 Labelling

11 The requirements given in WHO good manufacturing practices for pharmaceutical products:
12 main principles (46) and Good manufacturing practices for biological products (27) should
13 apply, and additionally the label on the container or package should include the following
14 information:

- 15 ▪ the designation(s) of the strain(s) of EV71 contained in the vaccine
- 16 ▪ the cell substrate used for the preparation of vaccine
- 17 ▪ the antigen content
- 18 ▪ the method and inactivating agent used to inactivate the virus
- 19 ▪ the nature and amount of any stabilizer and preservative present in the vaccine
- 20 ▪ the nature and amount of adjuvant, if applicable.

21

22 It is desirable for the label to carry the names both of the producer and of the source of the bulk material
23 if the producer of the final vaccine did not prepare it. The nature and amount of antibiotics present in the
24 vaccine, if any, may be included.

25

26 A.10 Distribution and shipping

27 The requirements given in WHO good manufacturing practices for pharmaceutical products:
28 main principles (46) and Good manufacturing practices for biological products (27) should
29 apply. Further guidance is provided in the WHO Model guidance for the storage and transport
30 of time- and temperature-sensitive pharmaceutical products (53).

31 A.11 Stability, storage and expiry date

32 A.11.1 Stability testing

33 Adequate stability studies form an essential part of vaccine development. Current guidance on
34 the evaluation of vaccine stability is provided in the WHO Guidelines on stability evaluation
35 of vaccines (54). Stability testing should be performed at different stages of production when
36 intermediate product is stored, namely on single harvests, inactivated purified pool, final bulk
37 and final lot. Stability-indicating parameters should be defined or selected appropriately

1 according to the stage of production. During vaccine production a shelf-life should be assigned
2 to all in-process materials – particularly intermediates such as single harvests, inactivated
3 purified virus pool, bulk and final bulk.

4 The stability of the vaccine in its final containers, maintained at the recommended
5 storage temperature up to the expiry date, should be demonstrated to the satisfaction of the
6 NRA. As a guide, containers from at least three consecutive final lots, and derived from
7 different pools may be tested.

8 Accelerated stability tests may be undertaken to provide additional information on the
9 overall characteristics of a vaccine and may also aid in assessing comparability should the
10 manufacturer decide to change aspects of manufacturing.

11 The formulation of the vaccine should be stable throughout its shelf-life. Acceptable
12 limits for stability should be agreed with the NRA. Following licensure, ongoing monitoring
13 of vaccine stability is recommended to support shelf-life specifications and to refine the
14 stability profile (54). Data should be provided to the NRA in accordance with local regulatory
15 requirements.

16 The final stability testing programme should be approved by the NRA and should
17 include an agreed set of stability-indicating parameters, procedures for the ongoing collection
18 and sharing of stability data, and criteria for rejecting vaccine(s).

19 **A.11.2 Storage conditions**

20 EV71 vaccine (inactivated) should be stored at all times at a temperature between 2 °C and
21 8 °C.

22 If a vaccine has been shown to be stable at temperature ranges higher than the approved
23 2–8 °C range, it may be stored under extended controlled temperature conditions for a defined
24 period, subject to the agreement of the NRA (55).

25 **A.11.3 Expiry date**

26 The expiry date should be based on the shelf-life, and should be supported by stability studies
27 and approved by the NRA. The expiry date should be based on the date of blending of the final
28 bulk, the date of filling or the date of the first valid potency test on the final lot.

29 Where an in vivo potency test is used, the date of the potency test is the date on which the test animals
30 were inoculated with the final bulk.

31

32 **Part B Nonclinical Evaluation of EV71 vaccines**

33

34 Nonclinical evaluation of a new EV71 vaccine should follow the principles outlined in the
35 WHO Guidelines on nonclinical evaluation of vaccines (25) which provide details on the
36 design, conduct, analysis and evaluation of nonclinical studies. Further guidance on the general
37 principles for the nonclinical evaluation of vaccine adjuvants and adjuvanted vaccines can be

1 found in separate WHO guidelines (29). This section provides specific guidance to address the
2 important issues that are related to the nonclinical development of a new inactivated whole
3 EV71 virus vaccine.

4 5 **B.1 Product characterization and process development** 6

7 The vaccine lots used in nonclinical studies should be adequately characterized as described in
8 Part A, taking into consideration the stage of the product development. Both the antigen(s) of
9 the vaccine and the end-product need to be clearly defined, and the manufacturing process be
10 carefully monitored for all crucial steps so as to ratify the consistency of production. It is
11 essential that sufficient data are generated to testify the full inactivation of vaccine virus with
12 the absence of virulent virus in the end-product. Furthermore, sufficient stability data of the
13 vaccine are necessary to support its suitability for use in the nonclinical studies.

14 It is crucially important that vaccine production processes are appropriately
15 standardized and controlled to ensure consistency in manufacturing. The extent of product
16 characterization may vary according to the stage of development. To support the validity of
17 studies, nonclinical studies should be done on the vaccine lots that are adequately
18 representative of the concurrent clinical lots, in terms of physicochemical data, stability,
19 qualitative and quantitative impurity profiles, and formulation.

20 21 **B.2 Primary pharmacodynamics studies** 22

23 **B.2.1 Evaluation of immunogenicity in animal models**

24 Unless otherwise justified, the immunogenicity of the vaccine needs to be characterized for
25 any new EV71 vaccine in suitable animal models (e.g., mice, rats, rabbits), before proceeding
26 into human trials. These proof-of-concept nonclinical studies should reflect the clinically
27 proposed use of the vaccine, including the administration route, and should include an
28 evaluation of serum neutralizing antibody response, and dose-range testing of the antigen. The
29 immune response to the candidate vaccine should ideally be assessed after each dose of
30 vaccine, and whenever possible, comparing with a licensed EV71 vaccine as an active control.
31 Data on cross-neutralizing antibodies should be obtained from nonclinical immunogenicity
32 studies using a range of heterologous viruses of different sub-genogroups. These data may
33 guide selection of the doses, dosing regimen and administration route to be evaluated in clinical
34 trials.

35 When a candidate EV71 vaccine is formulated with a new adjuvant, a rationale for selection of
36 the adjuvant should be provided and the benefit for its inclusion in vaccine formulation be
37 demonstrated by the immunogenicity data.

38 The immunogenicity studies in animals may additionally be considered, when
39 appropriate, as part of comparability exercise to demonstrate the reproducibility of the
40 manufacturing process, when major changes have been introduced during the different stages

1 of process development or during the validation phase of a new candidate EV71 manufacturing
2 process.

3 **B.2.2 Challenge-protection studies**

4 Existing evidence suggests that serological immune responses play an essential role in
5 mediating protection by the formalin-inactivated whole EV71 virus vaccines. Animal
6 studies, conducted in mice and nonhuman primate, have demonstrated that vaccination with
7 inactivated EV71 vaccines induces protective immunity against EV71 and that protection in
8 challenged animals is primarily mediated by neutralizing antibodies (38, 41, 56). Importantly,
9 human efficacy trials conducted with several formalin-inactivated EV71 vaccines show strong
10 correlation between vaccine-induced serum neutralizing antibodies and the protection against
11 EV71-associated diseases (5-7). Based on these observations, it is considered that, for a
12 candidate EV71 vaccine as such similarly manufactured, no further challenge-protection
13 studies in animal models need to be performed.

14 However, protection studies may be useful for a candidate EV71 vaccine that is based
15 on a novel production process or intended with novel mechanisms of action.

16 Since evidence for the cross-protection against EV71 disease has thus far been limited from
17 epidemiological studies and clinical trials, in general, claims of cross-protection should be
18 supported by appropriate animal data. Specifically, challenge studies should be conducted in
19 appropriate animal models to evaluate the potential for protection against heterologous viruses
20 of different genogroups, as it could indicate the breadth of protection.

21

22 **B.3 Nonclinical safety studies**

23

24 For a new EV71 vaccine based on inactivated whole EV71 virus, a repeat-dose toxicity study
25 in a relevant animal species is generally needed to assess the potential local and systemic
26 toxicity and any undesirable effects. Omission of stand-alone local tolerance and single-dose
27 toxicity studies is possible, if the assessment of acute toxic effects and local tolerance has been
28 incorporated into the repeat-dose toxicity study.

29 If the candidate vaccine contains a novel adjuvant, principles given in the WHO
30 Guidelines on nonclinical evaluation of vaccine adjuvants and adjuvanted vaccines (29) should
31 be consulted, for example, consideration should be given to assessing the toxicity of the
32 adjuvant alone.

33 For the candidate EV71 vaccine that is manufactured using novel cell substrate,
34 attempts should be made to explore the biomarkers indicative of the potential of allergic
35 reactions during the nonclinical safety study, e.g. by measure of Type 2 CD4 T cell responses.

36 **Part C. Clinical evaluation of inactivated EV71 vaccines**

37

38 **C.1 Introduction**

39

1 Clinical trials should adhere to the principles described in the WHO Guidelines for good
2 clinical practice (GCP) for trials on pharmaceutical products (56) and the WHO Guidelines on
3 clinical evaluation of vaccines: regulatory expectations (26). This section focuses only on
4 issues relevant or specific to the clinical development of inactivated EV71 vaccines.

5 To date, no efficacy data on cross-protection are available from completed clinical trials
6 with inactivated EV71 vaccines due to the distinct regional circulation of specific sub-
7 genogroups. In addition, no internationally recognised immune correlate of protection or
8 surrogate marker of protection is established. Although immunogenicity results from clinical
9 trials suggest that a neutralizing antibody titer of 1:16 to 1:32 might be related to protection,
10 further analysis by applying a scaled logit model indicate that significantly higher levels of
11 neutralizing antibodies might be needed to achieve protection (5-7, 42, 58).

12 If cross-protection against heterologous EV71 viruses is to be claimed, then appropriate
13 non-clinical and/or clinical studies should be conducted to evaluate the potential for such cross-
14 protection as addressed in B.2.1. In addition, data demonstrating the ability of antibodies of
15 vaccinated individuals to neutralize *in vitro* various sub-genogroups of EV71 viruses including
16 recently circulating isolates are expected to be provided. Continuous evaluation of protective
17 vaccine efficacy post licensure is encouraged due to the evolution of new EV71 strains or a
18 rapid change of sub-genogroups in different countries and regions, which may result in
19 outbreaks.

21 C.2 Assays

23 General guidance on the use and validation of assays for the evaluation of immune responses
24 is provided in section 5.3.3 of the WHO Guidelines on clinical evaluation of vaccines:
25 regulatory expectations (26).

26 This section provides some guidance on assays of relevance to the investigation of
27 immune responses to human EV71 vaccines in clinical trials and to confirm vaccine efficacy
28 in pivotal studies

- 29 ■ serological assays for establishing the baseline serostatus of trial subjects and
30 evaluating the humoral immune response to vaccination (see also section C.3); and
- 31 ■ detection assays for laboratory confirmation of hand, foot and mouth disease and
32 herpangina caused by EV71 infection in vaccine efficacy trials (see also section
33 C.4).

35 C.2.1 Serological assays

36 C.2.1.1 Functional antibody

37
38 Direct measurement of anti-EV71 neutralizing antibody is well established. Neutralizing
39 antibody has been estimated using methods such as plaque reduction neutralization assays
40 employing either isolated virus strains or pseudoviruses (5-7, 58, 59). Sponsors are encouraged
41 to develop high-throughput assays for anti-EV17 neutralizing antibody. The assay should be
42 standardized by use of the International Standard for Anti EV71 Serum Human and the WHO

1 international reference reagent for anti-EV71 low human serum (see Section international
2 reference materials). In addition, a reference neutralising antibody panel for the evaluation of
3 neutralizing antibody responses was established in China (14).

4 **C.2.2 Virus detection assays**

5 Since HFMD and herpangina can be caused by a group of human enteroviruses including EV71
6 coxsackie and echoviruses, appropriate RNA or virus detection assays are required to confirm
7 the presence of EV71 in throat and vesicle swaps and/or stool samples of cases of HFMD and
8 herpangina (see section C.4). International guidance on enterovirus diagnostics and
9 characterization should be considered (4, 60).

10 As for other enterovirus infections confirmed diagnoses based on cell culture, virus
11 isolation and identification of enteroviruses is still a standard method for laboratory diagnosis.
12 It is recommended to use established cell lines such as RD (human rhabdomyosarcoma) or
13 Vero cells for virus isolation. RD cells are available from the Global Polio Laboratory Network
14 and the quality control of the cells is routinely carried out according to the Polio Laboratory
15 Manual (60).

16 Various quantitative PCR assays are commercially available. Although several
17 different EV71 specific PCR systems have been described, the ability of assays to reliably
18 detect EV71 RNA from specific sub-genogroup should be taken into account when selecting
19 the method to be used in trials. In general, it is recommended to determine the sub-genogroup
20 based upon VP1 gene sequences.

21 Sponsors should provide full details of the methodology applied and appropriate
22 controls should be used.

23 In addition, EV71 infection can be confirmed by use of anti-EV71 IgM assays.

24

25 **C.3 Immunogenicity**

26

27 **C.3.1 Formulation, dose and regimen**

28 ***C.3.1.1 Primary series***

29

30 EV71 vaccines will be used mainly or exclusively in regions with relatively high rates of
31 clinically apparent infections. However, pre-vaccination testing for EV71 serostatus will not
32 be feasible in routine use. In naturally primed individuals the first dose of EV71 vaccine may
33 elicit large increments in antibody due to an anamnestic response. In contrast, multiple doses
34 of the same vaccine may be required to achieve similar antibody levels in EV71-naive subjects.
35 Consequently, it is important that the primary series should be selected on the basis of the
36 immune responses observed in subjects who are seronegative prior vaccination.

37 In the absence of an internationally established immune correlate of protection (ICP)
38 for EV71, according to the WHO definition of ICP (26) the selection of the vaccine dose and
39 regimen may be based on reaching an antibody plateau response unless this is precluded by

1 concerns over reactogenicity. It is desirable that immunogenicity studies should explore the
2 minimum number of doses and the shortest dose interval(s) required to achieve a plateau
3 immune response.

4 **C.3.1.2 Cross-protection**

5

6 The ability of a candidate EV71 vaccine to protect against a range of wild-type strains covering
7 the main EV71 genogroups may vary according to the vaccine strain used. For example lower
8 cross-neutralization against an atypic C2-like strain was observed in naturally infected EV71
9 patients (61) and in sera clinical trials using B4 based vaccine strains (62).

10 In clinical trials in which vaccine-elicited antibody is determined against the antigen in
11 the vaccine, it is recommended that neutralizing activity is also measured using antigens
12 derived from a range of circulating wild-type EV71 strains from different (sub)genogroups. If
13 marked differences are observed in antibody when measured using vaccine versus non-vaccine
14 strains and/or by EV sub-genogroup, it would be of particular interest to assess whether a
15 similar effect is observed for functional antibody levels in naturally infected individuals.

16

17 **C.4 Efficacy**

18

19 **C.4.1 Requirement for a demonstration of vaccine efficacy**

20 It is currently recommended that the protective efficacy of a candidate vaccine against
21 clinically apparent HFMD and herpangina caused by EV71 infection should be evaluated in a
22 pre-licensure vaccine efficacy trial. The following considerations apply:

23

- 24 ■ At the time of preparing these WHO Recommendations there are three vaccines
25 against human EV71 that are licensed in one country (See General considerations)
26 (4, 17, 60).
 - 27 ■ These licensed vaccines are not yet widely used internationally. As a result, the use
28 of a control group that does not receive vaccination against EV71 is possible.
 - 29 ■ In jurisdictions in which a licensed vaccine is available, it is possible that individual
30 NRAs may consider that licensure can be based on a trial that evaluates the efficacy
31 of the candidate vaccine relative to that of the licensed vaccine in a population
32 similar to that in which the efficacy of the licensed vaccine was established.
 - 33 ■ The lack of an established immune correlate of protection against EV71 does not
34 rule out immunobridging a candidate vaccine to a licensed vaccine that has been
35 shown to be efficacious. However, this approach is possible only if both vaccines
36 contain the same antigen(s) so that immune responses can be compared directly. In
37 addition, the demonstration of efficacy of all three licensed vaccines was confined
38 to EV71 sub-genogroup C4 and it is not known whether the protective efficacy may
39 vary between genogroups circulating in different regions.
- 40

41 Taking these considerations into account, the focus of this section is on clinical
42 development programmes that include vaccine efficacy trials in which the control group does

1 not receive vaccination against EV71. Most of the recommendations are also applicable to trials
2 in which the control group receives a licensed vaccine against EV71. Clinical programmes
3 leading to licensure based on immunobridging are not addressed in this guidance. The general
4 principles to consider are discussed in sections 5.6.2 and 6.3.3 of the WHO Guidelines on
5 clinical evaluation of vaccines: regulatory expectations (26).

6 **C.4.2 Considerations for efficacy trial design**

7 ***C.4.2.1 Primary objective***

8
9 The primary objective will be to demonstrate that the candidate vaccine protects against
10 clinically apparent (that is, symptomatic) HFMD and herpangina caused by EV71 infection
11 regardless of the genogroup (see section C.4.2.4).

- 12 ▪ It is not required for efficacy to be shown against asymptomatic EV71 infection.
13 Asymptomatic infection is of no clinical significance.
- 14 ▪ It is not required for vaccine efficacy trials to be powered to demonstrate
15 genogroup-specific efficacy (see section C.4.2.2).

17 ***C.4.2.2 Trial sites***

18
19 Efficacy trials will be conducted in endemic areas in which the estimated attack rate for HFMD
20 and herpangina due to EV71 infection is sufficient to complete enrolment into an adequately
21 powered vaccine efficacy trial within a reasonable time frame. Sites may be chosen on the basis
22 of available public health disease-surveillance data and/or pre-trial evaluations of
23 epidemiology conducted by the sponsor. In three prior efficacy trials (14, 59, 60), EV71
24 genogroups that caused clinically apparent HFMD and herpangina related to EV71 infections
25 were limited to strains of C4 sub-genogroup circulating at the trial sites in the years in which
26 they were conducted. Sponsors are encouraged to consider selecting sites in a range of
27 geographical areas in which strains of different genogroups are circulating and/or to conduct
28 separate vaccine efficacy trials in regions with different genogroup distributions.

30 ***C.4.2.3 Subject selection criteria***

31
32 Because of the age incidence and severity of EV71 infections it is likely that vaccine efficacy
33 trials will target infants and children. An upper age limit may be set depending on the age-
34 specific attack rates.

36 ***C.4.2.4 Primary end-point***

37
38 In accordance with the recommended primary objective, the primary end-point should be
39 clinically apparent HFMD or herpangina that is confirmed to be due to EV71 infection.
40 Sponsors could consider appointing an independent data-adjudication committee to review the
41 data and determine which subjects meet the case definition to be counted in the primary
42 analysis.

1 *C.4.2.4.1 Clinical Features for the Case definition*

2 The clinical features that trigger subjects to present to study site staff or to a local designated
3 health-care facility for laboratory investigations for acute HFMD or herpangina should be
4 selected with the aim of capturing as many cases as possible while limiting unnecessary
5 investigations. On this basis it is reasonable to define a possible case of HFMD or herpangina
6 requiring laboratory investigation as an illness presenting with febrile illness accompanied by
7 a papular or vesicular rash in the characteristic distribution on the oral mucosa, hands, feet, or
8 buttocks. A severe case of HFMD should be defined as associated with neurologic,
9 respiratory, or circulatory complications as published by WHO (4).

11 *C.4.2.4.1 Laboratory confirmation of HFMD caused by EV71 infection*

12 It is recommended that the laboratory confirmation of HFMD and herpangina cases should be
13 conducted in a designated central laboratory. If more than one central laboratory is necessary
14 for practical reasons, it is essential that the laboratories use identical methodologies, and
15 consideration should be given to testing a randomly selected subset of samples at each
16 laboratory to assess concordance.

17 The confirmation of EV71 as causative of the clinical picture should be based on any
18 of the following:

- 19 ■ detection of EV71 RNA in vesicle / throat swabs or in stool.
- 20 ■ Virus isolation and analysis of VP1 sequence
- 21 ■ IgM against EV71 – which is often detectable at the time of onset of clinical
22 symptoms but may peak after 1–2 weeks;

23 To avoid cases being missed, protocols should plan for appropriately timed repeat
24 specimens to be collected from individuals with a first positive test for EV71 RNA (for
25 example, at 3 to 7 days after the first sample).

26 Samples obtained at first presentation and repeat specimens should also be tested to
27 detect infection with other enteroviruses such as coxsackie and echoviruses that can cause
28 HFMD and regularly co-circulate in affected countries.

29 *C.4.2.5 Primary, secondary and other analyses*

30
31 In a vaccine efficacy trial, it may be permissible that the primary analysis includes only
32 confirmed cases of HFMD and herpangina caused by EV71 as follows:

- 34 ■ in subjects who completed the vaccination series within predetermined visit
35 windows, if more than one dose is required; and
- 36 ■ with symptom onset occurring more than a defined period after the only or final
37 dose of the series that takes into account what is known about the timing of the post-
38 dose anti-EV71 IgG peak.

39
40 This approach gives the most optimistic estimation of vaccine efficacy.

41 If the primary analysis is confined to cases counted as described above it is essential
42 that predefined secondary analyses are carried out to estimate vaccine efficacy based on

1 confirmed cases of clinically apparent HFMD and herpangina caused by EV71 infection
2 defined and counted as follows:

- 3 ▪ all cases in subjects who received at least one assigned dose as randomized and
4 regardless of adherence to study visit windows;
- 5 ▪ cases that occurred at any time after the last dose received (that is, counted from the
6 day of dosing) in those who completed the assigned number of doses;
- 7 ▪ cases that occurred after each sequential dose, depending on the number of doses in
8 the series and counted from the day of dosing.

9 Vaccine efficacy should be explored according to EV71 genogroup if this is feasible,
10 depending on the numbers of cases that occur due to individual genogroups.

11 It is recommended that an additional analysis should explore any differences in clinical
12 or laboratory features (including severity) between cases that occur in the candidate vaccine
13 group and the control group (whether the control group receives placebo or a licensed vaccine
14 against EV71). The analysis should take into account whether the severity observed in
15 individual subjects could reflect coinfection with other enteroviruses.

16 ***C.4.2.6 Case ascertainment***

17
18 It is recommended that an active case-ascertainment strategy is used throughout the time frame
19 of a vaccine efficacy trial. This is essential at least up to the time of the primary analysis, which
20 may be conducted after a specific number of total cases has been accumulated or after a
21 predefined period in which a sufficient number of cases are expected to occur to estimate
22 vaccine efficacy.

23 ***C.4.2.7 Duration of protection***

24
25 While the primary analysis may lead to licensure, it is recommended that trials continue to
26 use active case ascertainment to follow up subjects for several years to provide data on
27 waning vaccine protection without unblinding of treatment assignment at the level of the
28 individual. These data can be reported at some time after licensure of the vaccine and may
29 point to the need for further doses to be administered at intervals to maintain protection or
30 change to the vaccine strains used.

31 ***C.4.2.8 Vaccine effectiveness***

32
33 The need for vaccine effectiveness studies should be established at the time of licensure.

34 If longer-term follow-up within a pre-licensure trial is not considered to be feasible, the
35 duration of vaccine protection should be investigated within a vaccine effectiveness study
36 and/or as part of routine disease surveillance conducted by public health authorities.
37 Furthermore, the efficacy of the vaccine against individual sub-genogroups should be explored
38 as part of a vaccine effectiveness study and/or during routine disease surveillance.

39

40 **C.5 Safety**

41

1 Evaluation of the safety of candidate EV71 vaccines should be undertaken in accordance with
2 the recommendations made in section 7 of the WHO Guidelines on clinical evaluation of
3 vaccines: regulatory expectations (26). If the primary series consists of several vaccine doses
4 it is important to document whether reactogenicity increases with sequential doses.
5 Additionally, the safety of post-primary doses should be evaluated. There may be special
6 considerations for vaccine safety depending on the vaccine construct and the intended target
7 population.

8 If a candidate vaccine is evaluated in a large pre-licensure trial, and if the safety profile
9 documented during immunogenicity trials did not give rise to any major concerns, it may be
10 acceptable for a full assessment of safety (that is, including detailed documentation of local
11 and systemic reactogenicity, as well as all unsolicited adverse events) to be confined to a
12 randomized subset of the total subjects. Serious adverse events should be documented in all
13 subjects enrolled at all trial sites.

15 Part D. Recommendations for NRAs

17 D.1 General recommendations

19 The general recommendations for NRAs and NCLs given in the WHO Guidelines for national
20 authorities on quality assurance for biological products (27) and WHO Guidelines for
21 independent lot release of vaccines by regulatory authorities (30) should apply. These
22 recommendations specify that no new biological substance should be released until consistency
23 of lot manufacturing and quality has been demonstrated.

24 The detailed production and control procedures – as well as any significant changes in
25 them that may affect the quality, safety and efficacy of inactivated EV71 vaccines – should be
26 discussed with and approved by the NRA (63). For control purposes, the relevant international
27 reference preparations currently in force should be obtained for the purpose of calibrating
28 national, regional and working standards (64). The NRA may obtain from the manufacturer the
29 product-specific or working reference to be used for lot release.

30 Consistency of production has been recognized as an essential component in the quality
31 assurance of EV71 vaccines. In particular, the NRA should carefully monitor production
32 records and quality control test results for clinical lots, as well as for a series of consecutive
33 lots of the vaccine.

35 D.2 Official release and certification

37 A vaccine lot should be released only if it fulfils all national requirements and/or satisfies Part
38 A of these WHO Recommendations (30).

1 A summary protocol for the manufacturing and control of EV71 vaccines, based on the
2 model summary protocol provided in Appendix 1 and signed by the responsible official of the
3 manufacturing establishment, should be prepared and submitted to the NRA in support of a
4 request for the release of a vaccine for use.

5 A Lot Release Certificate signed by the appropriate NRA official should then be
6 provided if requested by a manufacturing establishment and should certify whether or not the
7 lot of vaccine in question meets all national requirements and/or Part A of these WHO
8 Recommendations. The certificate should provide sufficient information on the vaccine lot
9 including the basis of the release decision (by summary protocol review or independent
10 laboratory testing). The purpose of this official national release certificate is to facilitate the
11 exchange of vaccines between countries and should be provided to importers of the vaccines.
12 A model NRA Lot Release Certificate is provided in Appendix 2.

14 Authors and acknowledgements

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24
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26

Appendix 1 Model Summary protocol for the manufacturing and control of Enterovirus 71 vaccines (inactivated)

The following protocol is intended for guidance. It indicates the information that should be provided as a minimum by the manufacturer to the NRA. Information and tests may be added or deleted/omitted as necessary with approval of the NRA.

It is possible that a protocol for a specific product may differ in detail from the model provided. The essential point is that all relevant details demonstrating compliance with the licence and with the relevant WHO recommendations for a particular product should be provided in the protocol submitted.

The section concerning the final product must/should be accompanied by a sample of the label and a copy of the leaflet (package insert) that accompanies the vaccine container. If the protocol is being submitted in support of a request to permit importation, it must/should also be accompanied by a lot release certificate from the NRA of the country in which the vaccine was produced or released, stating that the product meets national requirements as well as the recommendations in Part A of this document.

Summary information on final lot

International name: _____

Trade name/commercial name: _____

Products license (marketing authorization) number: _____

Country: _____

Name and address of manufacturer: _____

Name and address of licence holder, if different: _____

Final packaging lot number: _____

Type of container: _____

Number of containers in this final lot: _____

Final container lot number: _____

Date of manufacture: _____

Nature of final product (adsorbed): _____

Preservative and nominal concentration: _____

Volume of each single human dose: _____

Number of doses per final container: _____

1 Summary of the composition (include a summary of the qualitative and quantitative
2 composition of the vaccine per human dose, including any adjuvant used and other excipients):

3 _____
4 _____

5

6 Shelf-life approved (months): _____

7 Expiry date: _____

8 Storage condition: _____

9

10 The following sections are intended for recording the results of the tests performed during the
11 production of the vaccine, so that the complete document will provide evidence of consistency
12 of production. If any test has to be repeated, this must be indicated. Any abnormal result must
13 be recorded on a separate sheet.

14

15

16

Detailed information on manufacture and control

17

Starting materials

18 Identity of seed lot strain used for vaccine production:

19 Reference number of seed lot: _____

20 Date(s) of reconstitution (or opening) of seed lot
21 ampoule(s) _____

22

23 Identity of cell bank used for vaccine production:

24 Reference number of cell bank: _____

25 Date(s) of reconstitution (or opening) of cell bank
26 ampoule(s) _____

27

Single harvests used for preparing the bulk

28

29 Name of the culture medium: _____

30 Date of inoculation: _____

31 Temperature of incubation: _____

32 Control of bacterial purity

33 Methods: _____

34 Result: _____

35 Date: _____

1 Date of harvest _____
2 Volume of harvest: _____
3 Yield (mg²/ml): _____

4
5
6
7
8
9
10
11
12
13

To be completed after finalization of the Recommendations.

DRAFT

1 Appendix 2 Model NRA Lot Release Certificate for Enterovirus 71
2 vaccines (inactivated)

3
4
5 Certificate No. _____
6

7 The following lot(s) of recombinant hepatitis E vaccine produced by _____
8 _____¹ in _____,² whose
9 numbers appear on the labels of the final containers, meet all national requirements³ and Part
10 A⁴ of the WHO Recommendations to assure the quality, safety and efficacy of enterovirus 71
11 vaccines (inactivated)⁵ and comply with WHO good manufacturing practices for
12 pharmaceutical products: main principles;⁶ WHO good manufacturing practices for biological
13 products;⁷ and Guidelines for independent lot release of vaccines by regulatory authorities.⁸
14

15 The release decision is based on _____⁹
16

17 The certificate may include the following information:

- 18 ▪ name and address of manufacturer;
- 19 ▪ site(s) of manufacturing;
- 20 ▪ trade name and common name of product;
- 21 ▪ marketing authorization number;
- 22 ▪ lot number(s) (including sub-lot numbers and packaging lot numbers if necessary);
- 23 ▪ type of container used;
- 24 ▪ number of doses per container;
- 25 ▪ number of containers or lot size;
- 26 ▪ date of start of period of validity (for example, manufacturing date) and expiry date;
- 27 ▪ storage conditions;
- 28 ▪ signature and function of the person authorized to issue the certificate;
- 29 ▪ date of issue of certificate;
- 30 ▪ certificate number.

31
32 The Director of the NRA (or other appropriate authority)

33 Name (typed) _____

34 Signature _____

35 Date _____

36 1 Name of manufacturer.

37 2 Country of origin.

38 3 If any national requirements have not been met, specify which one(s) and indicate why the release of the lot(s) has
39 nevertheless been authorized by the NRA.

40 4 With the exception of provisions on distribution and shipping, which the NRA may not be in a position to assess.

41 5 WHO Technical Report Series, No. 000, Annex 0.

42 6 WHO Technical Report Series, No. 986, Annex 2.

43 7 WHO Technical Report Series, No. 999, Annex 2.

44 8 WHO Technical Report Series, No. 978, Annex 2.

- 1 9 Evaluation of the summary protocol, independent laboratory testing and/or procedures specified in a defined document
- 2 etc., as appropriate.¹
- 3
- 4

DRAFT

1