Bhutan



Highlights based on country-reported GLAAS 2018/2019 data

The data presented in this UN-Water Global Analysis and Assessment of Sanitation and Drinking-Water (GLAAS) country highlight are country government responses to the GLAAS 2018/2019 country survey. Since 2008, GLAAS has monitored key elements of national drinking-water, sanitation and hygiene (WASH) systems with a focus on governance, monitoring, human resources and finance. The data presented in this highlight are a snapshot of the WASH systems in the country and do not cover all aspects of the WASH sector. For more information, see https://www.who.int/water_sanitation_health/monitoring/investments/glaas/en/

I. To what extent has the government assumed responsibility for WASH and made themselves accountable?

NATIONAL POLICIES AND PLANS: EXISTENCE AND IMPLEMENTATION

	Policy status	Policy shared via public notice?	Year policy approved/ expected	Plan status	Plan costed?	Sufficient finance for plan?	Human resources assessed for plan?	Sufficient human resources for plan?	Year plan approved/ expected	Estimated cost
Urban sanitation	•	×	2019	•	~	•	~	•	2018	Approximately 36.5 million Bhutanese ngultrum for the period 2018-2023
Rural sanitation	•	~	2002	•	~	•	~	•	2018	Approximately 36.5 million Bhutanese ngultrum for the period 2018-2023
Urban drinking-water	0			•		•	✓	•	2018	Not available (budget under review)
Rural drinking-water	•	✓	2002	•	~	•	~	•	2018	Not available (budget under review)
Plan status: O No plan; C Policy shared, Plan costed	Policy status: ○ No national policy; ○ Policy under development; ○ Existing policy undergoing revision; ○ Policy formally approved. Plan status: ○ No plan; ○ Under development; ○ Approved, not implemented; ○ Approved, partially implemented; ○ Approved, fully implemented. Policy shared, Plan costed and Human resources assessed: ✓ Yes; ※ No. Sufficient finance and Sufficient human resources: ○ Less than 50% of what is needed; ○ Between 50% and 75% of what is needed; ○ More than 75% of what is needed.									

SYSTEMS IN PLACE TO TRACK FUNDING FLOWS TO WASH

STSTEIVIS IN PLACE TO T					
	Financing plan	Availability of WASH budgets	Expenditure reports	Traceable donor funding channels	Tracking of expenditure sources
Urban sanitation				,	
Rural sanitation					
Urban drinking-water					
Rural drinking-water					
Hygiene promotion					
Financing plan: No plan Agreed, used in some de WASH budgets: No WAS have budget data; Budg disaggregated data availabl Expenditure reports: No available; Donor, NGO a Donor funding channels: Tot: Tracking expenditure source but not disaggregated by su Expenditure data availal NOTE: More information on	ecisions; A SH budget data get totals avai e for ministric o reports avai and governme No informa al funding kno ces: O No ex absector; O II	agreed and conta available; Clable for over less listed. Iable; Some ont reports avaition; Total own with disagreed penditure data expenditure data crees.	sistently used. Fewer than han half of ministrie e donor, NGO o ilable. funding known, gregation by fu a; Some exerta available for	alf of ministric s listed; Tr r government but no disag nding channe nditure data p some source	es listed otal and t reports gregation el. orovided s;

MONITORING PROGRESS TOWARDS NATIONAL TARGETS

	Monitoring WASH targets						
Government-led process for monitoring	✓						
Frequency of assessment							
Sufficiency of human resources for monitoring	•						
Government-led process: ✓ Yes; X No.							
Frequency of assessment: ○ Ad hoc; ○ Every 4+ years; ○ Every 2 to 4 years; ○ Annually.							
Sufficient human resources: O Less than 50% of what is							
igoplus Between 50% and 75% of what is needed; $igoplus$ More that what is needed.	in 75% of						

PROGRESS TOWARD NATIONAL TARGETS

THOUSELESS TOWARD IN							
	Baseline			Current			
	value	Baseline year	Current value	year	Target value	Target year	Target description
Urban sanitation	54%	2015			70%	2023	Urban Households with access to safely managed sanitation facilities
Rural sanitation						2023	Percentge of rural population with access to safely managed sanitation
Urban drinking-water					75%	2023	Number of households with access to 24 hours of drinking-water
Rural drinking-water					85%	2023	Rural households with access to 24 hours drinking water supply
Hygiene promotion						2030	Percentage of population with access to functional handwashing facilities (with soap and water)





II. What regulatory framework has been developed to support the quality and sustainability of services?

REGULATIONS AND STANDARDS

SANITATION DR			DRINKING-WATER	Urban	Rural
Formal national treatment standards - on-site sanitation	>	(Formal national standards - drinking-water	~	✓
Formal national treatment standards - faecal sludge	×		Surveillance requirements defined in formal instruments	✓	~
Formal national treatment standards - wastewater	✓		Roles and responsibilities for drinking-water safety defined	✓	~
Formal national treatment standards - safe reuse	×		Service delivery requirements beyond water quality	√	✓
Surveillance requirements defined in formal instruments	∀	1			
SANITATION RISK MANAGEMENT	Urban	Rural	DRINKING-WATER RISK MANAGEMENT		
Sanitation safety planning	0	0	Water safety planning		
✓ Yes; X No.					
Risk management: O No such instrument; O Instrument anticipated; O Ins	trument und	der develo	oment; Instrument fully approved.		

REGULATORY AUTHORITIES

SCOPE OF RESPONSIBILITIES	Urban sanitation	Rural sanitation	Urban drinking-water	Rural drinking-water
Responsible for setting tariffs	×	×	×	×
Oversee drinking-water quality			✓	✓
Oversee effluent quality	✓	✓		
Oversee service coverage and quality of service	~	~	~	~
delivery	^	^	^	^
REGULATORY AUTHORITY MANDATE				
Established by law	✓	✓	✓	✓
Located in different institution than service	. //			. //
providers	•	•	•	~
Can publish findings independently without		. //		
clearance	▼	~	•	~
✓ Yes; X No.		-	-	-

FUNCTIONS OF REGULATORS

SANITATION	Urban	Rural	DRINKING-WATER	Urban	Rural
Collect population service coverage data from operators	×	×	Collect population service coverage data from providers	×	×
Set standards and monitor design, construction, use of plants/sewers	×	×	Collect water quality data from service providers	×	×
Set standards and monitor design, construction, use of on-site systems	×	×	Publish accessible reports on drinking-water quality	×	×
Set standards and monitor faecal sludge management	×	×	Publish accessible reports on water service delivery	×	×
Publish accessible reports on flows and sludge volumes	×	×	Take corrective action against nonperformers	√	√
Publish accessible reports on quality of on-site sanitation services	×	×			
Take corrective action against nonperformers	Δ				
✓ Yes; A Partially; No.		-			

INDEPENDENT SURVEILLANCE

SANITATION	Sewered wastewater effluent quality	On-site facilities	DRINKING-WATER	Urban	Rural
Testing of effluent and sludge quality against national standards	\circ	0	Testing of water quality against national standards	•	
Independent assessment of risk management approaches	0	0	Independent assessment of risk management approaches	0	\circ
Independent sanitary inspections at premises to assess risks	0	0	Independent sanitary inspections to assess risk		0
Collection and review of service provider monitoring records	0	0	Collection and review of service provider monitoring	0	\circ
$igcirc$ Not done or insufficiently performed; $oldsymbol{igle}$ Performed but data not used	; Performed	and inform	ns remedial action.		
SANITATION	Urban	Rural	DRINKING-WATER	Urban	Rural
Adequacy of testing frequency			Adequacy of testing frequency		
Sufficiency of human resources for surveillance activities			Sufficiency of human resources for surveillance activities	1	•
Adequacy of testing frequency: O No frequency requirement; O Less th Sufficiency of human resources: O Less than 50% of what is needed; O				y.	

III. To what extent are stakeholders coordinated and what data are available for evidence-based decision-making?

INSTITUTIONAL ROLES - NUMBER OF LEAD AGENCIES

	Govern / Regulate	Provide Service	Monitor / Surveillance
Drinking-water	5	5	5
Hygiene promotion	3	3	3
Basic sanitation	5	5	6
Municipal wastewater	3	1	3
Faecal sludge collection and treatment	2	1	2

NOTE: Number indicates number of lead ministries and national institutions.

LIST OF MINISTRIES / INSTITUTIONS WITH ROLES IN WASH

National Environment Commission; Ministry of Health; Ministry of Works and Human Settlement; municipalities; Ministry of Agriculture and Forests; local government; Ministry of Education; Council for Religious Affairs

INSTITUTIONAL WASH IN NATIONAL POLICY AND PLANS

	Included in policies / plans	Year that policy was approved or is expected
WASH in health care facilities	✓	Expected in 2018
WASH In schools	✓	2018-2023
Infection prevention and control	✓	Expected in 2018
✓ Yes; X No.		

COORDINATION BETWEEN ACTORS

COORDINATION DETWEEN ACTORS	
	Formal or
	informal
	coordination
	process
Mechanism to coordinate work of different ministries exists	
O No; O In development; O Informal mechanism exists; Formal mechanis	sm exists.
The coordination mechanism:	
· includes all ministries/agencies influencing service delivery	✓
· includes non-governmental stakeholders	✓
· includes donors that contribute to WASH activities nationally	✓
· includes mutual review and assessment	✓
· applies evidence-based decision-making	✓
· bases work on agreed sectoral framework or national plan	✓
· includes documentation of processes and activities	✓
· has a budget line allocated for coordination activities	✓
✓ Yes; A Partially; X No.	

JOINT SECTOR REVIEW

				Sectors covered					
							WASH in		
		Year of most			Drinking-		health care	WASH In	
	Conducted	recent JSR	Title of JSR	Sanitation	water	Hygiene	facilities	schools	Other
Joint sector review (JSR)	✓	2017-2018	12th Five Year Plan Draft	~	~	~	✓	✓	✓
✓ Yes; X No.									

DATA AVAILABILITY FOR DECISION-MAKING

DATA AVAILABILITY FOR DECISION-MAKING			
		Drinking-	Health
SANITATION AND DRINKING-WATER	Sanitation	water	sector
Sector review and/or planning processes			
Resource allocation			
National standard or regulation development			
Targeting surveillance activities			
HEALTH SECTOR			
Identifying public health priorities for reducing WASH-related			
diseases			
Responding to WASH-related disease outbreaks			
Identifying priority health care facilities needing WASH			
improvements			
O Limited data collection and availability; O Partial availability and little (use of data; $oldsymbol{0}$	Data availab	le and used
for minority of decisions; Data available and used for majority of decision	ns.		

IV. How sufficient are current resources and what actions are being taken to close resource gaps?

SUFFICIENCY OF HUMAN RESOURCES

				WASH in health care				
	Sanitation	Drinking-water	Hygiene	facilities	WASH in schools			
Achieving national targets	•	•	•		•			
	WASH sector							
Operations and maintenance	(•						
Design/construction of WASH facilities and	,	1						
networks	(J						
O Less than 50% of what is needed; • Between 50%	C Less than 50% of what is needed; ⊕ Between 50% and 75% of what is needed; ⊕ Over 75% of what is needed.							

UTILIZATION OF AVAILABLE FUNDS (ABSORPTION)

				Rural drinking-
	Urban sanitation	Rural sanitation	Urban drinking-water	water
Domestic commitments				
Donor commitments		•		
O Less than 50%; Between 50% and 75%; Over 75%.				

COST RECOVERY STRATEGIES

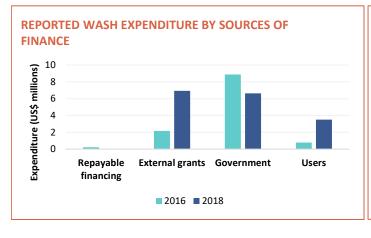
	Urban sanitation	Rural sanitation	Urban drinking-water	Rural drinking- water				
Operations and basic maintenance covered by tariffs	0		0	0				
Cost recovery addressed in financing plan/budget	✓	✓	✓	✓				
Operations and maintenance covered by tariffs: ○ Less than 50%; Between 50% and 80%; Over 80%. Cost recovery addressed in plan: ✓ Yes; × No.								

SUFFICIENCY OF FINANCIAL RESOURCES

						WASH in	
			Urban	Rural		health	
	Urban	Rural	drinking-	drinking-		care	WASH in
	sanitation	sanitation	water	water	Hygiene	facilities	schools
Implementation of national plan	•	1	•		•		
Achievement of national targets							•
Estimated annual need to reach national targets (US\$ millions)	Quantitative	data on spec	ific financial	needs by su	ubsector are	not availabl	e.
Identified available finance from all sources (US\$ millions) Quantitative data on funds available for subsectors are not available.							
O Less than 50% of what is needed; • Between 50% and 75% of what is needed; • Over 75% of what is needed.							

WASH BUDGETS AND EXPENDITURES

	2013	2016	2018
Government WASH budget (US\$ millions, current US\$)	8.91	13.47	16.38
Government WASH budget per capita (current US\$)	11.65	16.88	20.05
Government WASH budget as a percentage of GDP	0.50%	0.61%	0.65%
	2013	2016	2018
National WASH expenditure (US\$ millions, current US\$)	8.76	12.05	17.06
National WASH expenditure per capita (current US\$)	11.45	15.11	20.88
National WASH expenditure as a percentage of GDP	0.49%	0.54%	0.67%





V. What actions are being taken to leave no one behind?

HUMAN RIGHTS

	Sanitation	Water
Does the constitution recognize the human rights to water and sanitation?	×	×
Do laws recognize the human rights to water and sanitation?	✓	✓
Has a court recognized the human rights to water and sanitation?	✓	✓
✓ Yes; X No.		

REACHING VULNERABLE GROUPS

	Sanitation Drinking-water					er				
	Measures to extend services to group included in policies or plans	Level of implementa tion of measures	Specific coverage targets for group	Progress for group is monitored	Financing plan includes measures to target resources to reduce inequities	group	Level of implementa tion of measures	Specific coverage targets for group	Progress for group is monitored	Financial plan includes measures to target resources to reduce inequities
Poor populations	4	0	×	~		~	0	×	4	
Populations living in slums or informal settlements	~	•	×	×	•	×		×	×	•
Populations living in remote or hard-to-reach areas	~	•	×	~	•	~	•	×		•
Indigenous populations	NA		NA	NA	NA	NA		NA	NA	NA
Internally displaced persons and/or refugees	NA		NA	NA	NA	NA		NA	NA	NA
Women	✓	1		✓		~	1		✓	
Ethnic minorities	NA		NA	NA	NA	NA		NA	NA	NA
People living with disabilities	✓	•	×	×		X		×	×	
Populations with a high burden of disease	✓	•	×	×		X		×	×	
Other: transgender people, senior citizens and small children	×	0	×		0	×		×		0

Measures in financing plan to reduce inequities: ○ No; ① Yes, but not consistently applied; ② Yes and measures applied.

AFFORDABILITY

			Urban	Rural	
	Urban	Rural	drinking-	drinking-	
	sanitation	sanitation	water	water	
Financial schemes to make access to WASH more affordable for vulnerable groups	•	•	•	•	
O No schemes exist; O Schemes exist, but not widely used; O Schemes exist and are widely used.					

SDG means of implementation target 6.b aims to support and strengthen the participation of local communities in improving water and sanitation management. WHO, in collaboration with partners, monitors this target through the GLAAS initiative, looking at existence of participation procedures, participation of women and availability of resources for participation.

PARTICIPATION PROCEDURES ESTABLISHED AT NATIONAL LEVEL

	Participation procedures defined in laws or policy	Extent of participation by the service users	Women's participation specified	Extent of women's participation
Urban sanitation	✓	•	V	•
Rural sanitation	✓	•	V	•
Urban drinking-water	✓	1	×	•
Rural drinking-water	✓	1	×	•
Hygiene promotion	✓	•	V	•
			×	

GOVERNMENT RESOURCES FOR PUBLIC PARTICIPATION

	Financial resources	Human resources	Agency responsible for monitoring extent and effectiveness of participation
Urban WASH	•	•	✓
Rural WASH		1	✓
Water resources management	0	0	~
Financial and human res		+b F00/	of what

Financial and human resources: O Less than 50% of what

is needed; ① Between 50% and 75% of what is needed; ② Over 75% of what is needed.

Responsible agency: Yes; X No.

VI. To what extent have countries pursued the ambition of SDG 6?

The Sustainable Development Goals (SDGs) establish global aspirational targets leading up to 2030. Goal 6 aims to ensure the availability and sustainable management of water and sanitation for all. Governments are expected to set their own national targets guided by the global level of ambition while taking into account national circumstances. This section presents findings on the extent to which countries are pursuing the ambition of SDG 6 by incorporating elements of safely managed services and other SDG themes into national WASH policies, plans and coverage targets. In addition, WHO is a co-custodian of SDG 6 means of implementation targets 6.a and 6.b through the GLAAS initiative.

NATIONAL POLICIES AND PLANS: INCORPORATING SDG 6 ELEMENTS

	Urban	Rural		Urban drinking-	Rural drinking-
SANITATION	sanitation	sanitation	DRINKING-WATER	water	water
	Samtation	Samitation	-	water	water
Access to safely managed services	✓	✓	Access to safely managed services	✓	✓
Access to improved sources or facilities	✓	✓	Access to improved sources or facilities	✓	V
Climate resilience of WASH technology	✓	✓	Climate resilience of WASH technology	✓	V
Open defecation	✓	✓	Affordability measures	✓	V
Reuse of municipal wastewater and faecal sludge	×	✓	Household connections	✓	V
Municipal wastewater and sewerage	✓	✓	HYGIENE		
Faecal sludge collection and transport	✓	✓	Promotion of handwashing with soap	•	/
Faecal sludge treatment	✓	✓	Safe menstrual hygiene management	•	/
✓ Yes; X No.	-	-	•	-	

NATIONAL COVERAGE TARGETS: INCORPORATING SDG 6 ELEMENTS IN NATIONAL COVERAGE CRITERIA

SANITATION	Urban sanitation	Rural sanitation	DRINKING-WATER	Urban drinking- water	Rural drinking- water
Excreta is transported via a sewerage network and treated off-site		•	Minimum volume of water per day	•	
Excreta is temporarily stored, emptied, and treated offsite		Minimum service hours per day		•	
Excreta is treated and disposed of on-site		•	Maximum roundtrip collection time, including queuing	0	
Improved sanitation facilities		•	Maximum roundtrip distance	0	
Shared sanitation facilities between two or more households		•	Drinking-water is accessible on premises	•	
			Drinking-water is free from contamination	•	
Target year	2023	2023	Target year	2023	2023
Target value	70%		Target value	75%	85%
HYGIENE					
Handwashing facility on premises					
Soap and water on premises					
O Not included in target; 1 Included in target, but monitoring	data not availab	le; Included	in target and monitoring data available.		

TARGET-SETTING PROCESSES: ARE THE FOLLOWING ELEMENTS INCLUDED?

	Sanitation	Drinking- water	Hygiene	WASH in health care facilities
Inclusion of stakeholders	✓	✓	✓	✓
Baseline analysis	✓	✓	✓	×
Financial analysis	✓	✓	✓	×
Human resources needs assessment	✓	~	✓	×
Public consultation	✓	✓	×	×
Revisions based on public consultation	✓	✓	×	×
Political endorsement	✓	4	X	X
Public sharing of final targets Yes; X No.	✓	✓	×	×

SDG means of implementation target 6.a aims to expand international cooperation and capacity-building support for water- and sanitation-related activities and programmes. WHO monitors international cooperation between donor and recipient governments for this target.

